

ORANGE COUNTY BOARD OF COMMISSIONERS

AGENDA

BOCC Virtual Work Session

October 8, 2020

Meeting – 7:00 p.m.

Due to current public health concerns, the Board of Commissioners is conducting a Virtual Work Session on October 8, 2020. Members of the Board of Commissioners will be participating in the meeting remotely. As in prior meetings, members of the public will be able to view and listen to the meeting via live streaming video at orangecountync.gov/967/Meeting-Videos and on Orange County Gov-TV on channels 1301 or 97.6 (Spectrum Cable).

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|---------------|----|--|
| (7:00 – 8:00) | 1. | Alcohol Beverage and Control Board Voting Membership and Fund Allocation |
| (8:00 – 8:20) | 2. | New Street Outreach and Harm Reduction Program |
| (8:20 – 9:40) | 3. | Government Alliance on Racial & Equity (“GARE”) Progress Report: Advancing Racial Equity and Transforming Government Progress Report |
| (9:40 – 9:45) | 4. | Agricultural Preservation Board – Appointments Discussion |
| (9:45 – 9:50) | 5. | Animal Services Hearing Panel Pool – Appointment Discussion |

Orange County Board of Commissioners’ meetings and work sessions are available via live streaming video at orangecountync.gov/967/Meeting-Videos and Orange County Gov-TV on channels 1301 or 97.6 (Spectrum Cable).

**ORANGE COUNTY
BOARD OF COMMISSIONERS**

ACTION AGENDA ITEM ABSTRACT

Meeting Date: October 8, 2020

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SUBJECT: Alcohol Beverage and Control Board Voting Membership and Financial Statement Analysis

DEPARTMENT: County Attorney and Finance

ATTACHMENT(S):

Attachment 1: ABC Listing of Distributions
Attachment 2: 2016 ABC Benchmarking Petition
Attachment 3: 2017 ABC Funding Increase Petition
Attachment 4: ABC Memorandum Response to updated Benchmarking Analyses

INFORMATION CONTACT:

John Roberts, (919) 245-2318
Gary Donaldson, (919) 245-2453

PURPOSE: To provide:

- 1) An update on the BOCC commissioner being an ABC voting member
- 2) A financial analysis of the ABC Board revenue, profitability and funding capacity

BACKGROUND:

LEGAL – Voting Member Information

The BOCC has expressed interest in having the commissioner appointee to the ABC Board be a voting member rather than a non-voting liaison. There are multiple options available to the BOCC if the BOCC is dissatisfied with some aspect of ABC operations or governance or if the BOCC simply believes changes should be made for other reasons. 1) Change the Chair. The BOCC has full authority to appoint the Chair. 2) Change or reduce salaries. Again full authority to do so rests with the BOCC. 3) Adopt standards of conduct for ABC board members. 4) Appoint commissioners or senior county employees to the ABC board. Both have been done by counties in North Carolina. This fourth option is further explored below.

As authorized by statute the BOCC appoints both the members and the Chair of the ABC Board and members serve three-year terms. Due to the fact that terms are for three years it may be administratively best to appoint a commissioner who has at least three years left in office. However, this is not absolutely necessary because vacancies are filled by the BOCC to complete the term of the member who created the vacancy and should a commissioner leave

office another could be appointed to fill the ABC role for the duration of the original appointee's term.

There may be some concern about the prohibition of dual office holding if a commissioner is appointed to the ABC board, however, so long as the appointment is ex officio the dual office holding prohibition is not a concern. Under North Carolina law ex officio appointees have the same rights and authority as any other appointee. Regarding the dual office non-issue North Carolina General Statute §128-1.2 reads:

Ex officio service by county and city representatives and officials. Except when the resolution of appointment provides otherwise, whenever the governing body of a county or city appoints one of its own members or officials to another board or commission, the individual so appointed is considered to be serving on the other board or commission as a part of the individual's duties of office and shall not be considered to be serving in a separate office. As used in this section, the term "official" means (i) in the case of a county, the county manager, acting county manager, interim county manager, county attorney, finance officer, or clerk to the board and (ii) in the case of a city, the city manager, acting city manager, interim city manager, city attorney, finance officer, city clerk, or deputy clerk. As used in this section, the term "city" has the meaning provided in G.S. 160A-1.

One important consideration in appointing a commissioner to the ABC board is the appointment would create occasional conflicts of interest for the appointed commissioner. That commissioner could not vote, and would have to be excused from voting, on ABC board members' salaries, the ABC board travel policy, or other items that could have a financial impact on the commissioner.

There are two current ABC board members whose terms expire 6/30/21. According to the Orange County advisory board webpage Patrick Burns is serving the first of two potential terms and Jane Cousins is serving the second of two terms. Should the BOCC determine to appoint one, or more, of its own members to an ABC board position one of these two positions is most realistic for the appointment because outright removal of ABC members may only be for cause. Of the remaining members' terms one expires in 2022 and two expire in 2023.

FINANCIAL- Revenue, Profitability and Funding Capacity

Chair requested a financial statement analysis of the ABC Board to determine additional funding capacity in view of the ABC Board not approving the County's FY 2020-21 funding request for the Drug Treatment Court program. The Drug Treatment program was funded at \$25,000 and not the requested \$32,500. The Vice-Chair requested a listing of distributions to sub-recipients for FY 2019-20 (Attachment 1).

The following are key financial and revenue metrics from the ABC FY 2019-20 Financial Audit.

ABC Key Financial metrics include:

- Net position increased by 9.27%
- Total Sales increased 12.47%
- Retail liquor sales increased 22.48%
- Working capital increased 28.8%

Table 1 below indicates the historical year trend in ABC profits before distribution and distribution to sub-recipients. As noted on Table 1 below, the ABC distribution as a percent of profits has increased from 39% in FY 2014-15 to 65% in FY 2019-20. These increases resulted from BOCC Petitions and Benchmarking Analyses (Attachments 2 and 3).

Table 1

Orange Alcoholic Beverage Control Board						
Historical Year Financial Trend						
	FY 2015	FY 2016	FY 2017	FY 2018	FY 2019	FY 2020
Profit Before Distributions	\$1,780,957	\$ 1,564,997	\$ 1,303,231	\$ 1,074,918	\$ 1,458,916	\$ 1,249,749
Profit as Percent of Income	9.91%	8.37%	9.77%	5.35%	6.83%	5.20%
Statutory Distributions						
Law Enforcement	\$ 130,000	\$ 135,000	\$ 149,000	\$ 149,300	\$ 160,000	\$ 147,000
Alcohol Education	156,550	144,094	209,150	212,500	244,000	165,233
Local	400,000	400,000	500,000	500,000	535,000	500,000
Total Distributions	\$ 686,550	679,094	858,150	861,800	939,000	812,233
Total Distribution as % of Profit	39%	43%	66%	80%	64%	65%

Table 2 below is an updated Benchmarking Analysis as of June 30, 2019 comparing the Orange County ABC Board distribution to sub-recipients as a percent of profit which was 64%. The five counties of Alamance, Chatham, Durham, Wake and Mecklenburg have an average distribution as percent of profit of 70%.

Based on the ABC financial and sales performance and the Table 2 comparison of other County ABC Board distributions, the County's Drug Treatment funding request of \$32,500 for the Criminal Justice Resource Department does appear reasonable. A copy of this financial analysis has been provided to the ABC General Manager and Finance Director in order to allow ABC management to respond. Attachment 4 represents the ABC response.

Table 2

Alcoholic Beverage Control Board - Benchmarking Analysis						
As of June 30, 2019						
	Alamance	Chatham	Durham	Wake	Mecklenburg	Orange
Profit Before Distributions	\$1,490,023	\$ 224,751	\$5,094,539	\$23,520,812	\$27,934,328	\$ 1,458,916
Profit as Percent of Income	9.7%	5.07%	12.64%	15.57%	15.65%	6.83%
Statutory Distributions						
Law Enforcement	\$ 84,629	\$ 5,028	\$ 484,250	\$ 1,147,161	\$ 2,588,961	\$ 160,000
Alcohol Education	\$ 74,050	\$ 7,040	\$ 267,123	\$ 4,284,450	\$ 4,903,700	\$ 244,000
Local	\$ 955,176	\$ 124,181	\$2,555,555	\$11,884,086	\$13,291,176	\$ 535,000
Total Distributions	\$1,113,855	\$ 136,249	\$3,306,928	\$17,315,697	\$20,783,837	\$ 939,000
Total Distribution as % of Profit	75%	61%	65%	74%	74%	64%
				AVERAGE	70%	

FINANCIAL IMPACT: There is no financial impact associated with this abstract.

SOCIAL JUSTICE IMPACT: The following Orange County Social Justice Goals are applicable to this agenda item:

- **GOAL: FOSTER A COMMUNITY CULTURE THAT REJECTS OPPRESSION AND INEQUITY**

The fair treatment and meaningful involvement of all people regardless of race or color; religious or philosophical beliefs; sex, gender or sexual orientation; national origin or ethnic background; age; military service; disability; and familial, residential or economic status

- **GOAL: ENSURE ECONOMIC SELF-SUFFICIENCY**

The creation and preservation of infrastructure, policies, programs and funding necessary for residents to provide shelter, food, clothing and medical care for themselves and their dependents.

ENVIRONMENTAL IMPACT: There is no environmental impact associated with this item.

RECOMMENDATION(S): The Manager recommends the Board accept this as an information item for further discussion.

ORANGE COUNTY ALCOHOLIC BEVERAGE CONTROL BOARD
(a component unit of Orange County Government)

SCHEDULE OF DISTRIBUTIONS OF PROFITS

Year Ended June 30, 2020

Distribution	Recipient	Amount	Date of Distribution	Restrictions on Use
Law Enforcement	Town of Hillsborough Police	\$ 2,500	7/25/2019	Enforcement
	Town of Hillsborough Police	2,500	10/21/2019	Enforcement
	Town of Hillsborough Police	2,500	1/23/2020	Enforcement
	Town of Hillsborough Police	2,500	5/11/2020	Enforcement
	Town of Carrboro Police	4,750	7/25/2019	Enforcement
	Town of Carrboro Police	4,750	10/21/2019	Enforcement
	Town of Carrboro Police	4,750	1/23/2020	Enforcement
	Town of Carrboro Police	4,750	5/11/2020	Enforcement
	Town of Chapel Hill Police	4,500	7/25/2019	Enforcement
	Town of Chapel Hill Police	4,500	10/21/2019	Enforcement
	Town of Chapel Hill Police	4,500	1/23/2020	Enforcement
	Town of Chapel Hill Police	4,500	5/11/2020	Enforcement
	Orange County Sheriff	25,000	9/19/2020	Enforcement
	Orange County Sheriff	25,000	12/19/2020	Enforcement
	Orange County Sheriff	25,000	3/19/2020	Enforcement
	Orange County Sheriff	25,000	6/5/2020	Enforcement
	Total Law Enforcement		<u>147,000</u>	
Alcohol Education	Carpe Diem	3,897	2/13/2020	Education
	Carpe Diem	4,236	5/11/2020	Education
	Carpe Diem	4,850	6/23/2020	Education
	Chapel Hill Downtown Partnership	1,667	7/25/2019	Education
	Chapel Hill Downtown Partnership	1,667	8/22/2019	Education
	Chapel Hill Downtown Partnership	1,667	10/4/2019	Education
	Chapel Hill Downtown Partnership	1,667	10/4/2019	Education
	Chapel Hill Downtown Partnership	1,667	11/7/2019	Education
	Chapel Hill Downtown Partnership	1,667	12/19/2019	Education
	Chapel Hill Downtown Partnership	1,667	1/6/2020	Education
	Chapel Hill Downtown Partnership	1,667	2/13/2020	Education
	Chapel Hill Downtown Partnership	1,667	4/16/2020	Education
	Chapel Hill Downtown Partnership	1,667	5/11/2020	Education
	Chapel Hill Downtown Partnership	1,667	6/3/2020	Education
	Chapel Hill Downtown Partnership	1,667	6/4/2020	Education
	Chapel Hill/Carrboro Schools	9,250	9/19/2019	Education
	Chapel Hill/Carrboro Schools	9,250	12/19/2019	Education
Chapel Hill/Carrboro Schools	9,250	3/19/2020	Education	
El Centro Hispano	10,066	6/4/2020	Education	
El Centro Hispano	2,934	6/26/2020	Education	
El Futuro	1,750	8/2/2019	Education	

See auditor's report.

ORANGE COUNTY ALCOHOLIC BEVERAGE CONTROL BOARD
(a component unit of Orange County Government)

SCHEDULE OF DISTRIBUTIONS OF PROFITS

Year Ended June 30, 2020

<u>Distribution</u>	<u>Recipient</u>	<u>Amount</u>	<u>Date of Distribution</u>	<u>Restrictions on Use</u>
Alcohol Education (<i>cont'd</i>)	El Futuro	\$ 1,750	9/5/2019	Education
	El Futuro	1,750	10/4/2019	Education
	El Futuro	1,750	11/7/2019	Education
	El Futuro	1,750	12/9/2019	Education
	El Futuro	1,750	1/6/2020	Education
	El Futuro	1,750	2/13/2020	Education
	El Futuro	1,750	3/19/2020	Education
	El Futuro	1,750	5/11/2020	Education
	El Futuro	1,750	5/21/2020	Education
	El Futuro	3,500	6/23/2020	Education
	Pathways to Change	4,613	4/16/2020	Education
	Pathways to Change	4,388	6/23/2020	Education
	North Orange Partnership	2,119	12/19/2019	Education
	North Orange Partnership	2,393	2/21/2020	Education
	North Orange Partnership	3,418	5/11/2020	Education
	North Orange Partnership	6,065	6/23/2020	Education
	Orange County Drug Court	6,250	9/19/2019	Education
	Orange County Drug Court	6,250	12/19/2019	Education
	Orange County Drug Court	6,250	3/19/2020	Education
	Orange County Drug Court	6,250	6/5/2020	Education
	Orange County Schools	7,500	9/19/2019	Education
	Orange County Schools	7,500	12/19/2019	Education
	Orange County Schools	7,500	3/19/2020	Education
		<u>165,233</u>		
Total Alcohol Education				
Orange County Government Units	Orange County General Fund	125,000	9/19/2019	None
	Orange County General Fund	125,000	12/19/2019	None
	Orange County General Fund	125,000	3/19/2020	None
	Orange County General Fund	<u>125,000</u>	6/5/2020	None
Total Orange County Government Units		<u>500,000</u>		
Total Distributions		<u><u>\$ 812,233</u></u>		

See auditor's report.

FINANCE *and* ADMINISTRATIVE SERVICES

 Gary Donaldson, CTP, Chief Financial Officer | gdonaldson@orangecountync.gov | 200 S. Cameron Street, Hillsborough, NC 27278 | 919.245.2453

Memorandum

TO: Commissioner Mark Dorosin

FROM: Gary Donaldson, Chief Financial Officer

DATE: October 14, 2016

RE: **Petition Response on ABC Board Funding to the County**

At the September 6, 2016 Board of County Commissioner meeting your petition request was for financial information pertaining to the Alcoholic Beverage Control (ABC) Board funding to the County's General Fund.

This petition response is supported by two exhibits which illustrate a five year financial summary of the ABC Boards financial performance and ABC benchmarking with 15 other ABC Boards.

Exhibit 1: Orange County ABC Board Five Year Statement of Revenues, Expenses and Changes in Net Position

The last column on Exhibit 1 provides a five year average of revenues, expenses, and operating income performance; as noted Net Sales (Revenues) experienced an average annual growth rate of 5.9% while Operating Expenses experienced an average annual growth rate of 3.8% from fiscal years 2012 through 2016.

Net income has experienced an average annual growth rate of 11.4% between fiscal years 2012 through 2016. The ABC strong financial performance has resulted in the net position increasing to \$7,805,267 as of June 30, 2016. The ABC Board has utilized 64% of their net position to cash finance the majority of their capital projects including construction of a new store #3 this past fiscal year. The cash on hand remaining after these capital investments is \$2,450,028 as of June 30, 2016.

The ABC capital funding strategy indicated above was confirmed at a meeting with the ABC General Manager, ABC Finance Director, ABC Board Chair, myself, and Deputy County Manager Myren.

Exhibit 2: Alcoholic Beverage Control Board Benchmarking among 16 Jurisdictions

Exhibit 2 provides a comparison of the Orange County ABC distribution of income after accounting for net profits with 15 other jurisdictions. This benchmarking comparison is sourced to the fiscal year 2015 audited financial reports of the 16 benchmarked jurisdictions.

As noted in Exhibit 2, the Orange County ABC Board distribution after profit to the County is 39% as compared to the benchmark average of 82% for the other 15 jurisdictions for fiscal year 2015. The Orange County ABC Distribution is as follows:

Law Enforcement	\$130,000
Alcohol Education	\$156,550
Local	\$400,000
Total	\$686,550

In conclusion, the figure entitled Orange County Benchmark Average in Exhibit 2 is a normalized figure which represents the fiscal year 2015 profit before distribution multiplied by the other 15 jurisdictions average total distribution to their respective governments.

All of the financial information in this petition is sourced to ABC audited financial reports. Please let me know if you need any additional information.

Thank you

cc: Orange County Board of County Commissioners

FINANCE *and* ADMINISTRATIVE SERVICES

 Gary Donaldson, CTP, Chief Financial Officer | gdonaldson@orangecountync.gov | 200 S. Cameron Street, Hillsborough, NC 27278 | 919.245.2453

Memorandum

TO: Chairman Mark Dorosin

FROM: Gary Donaldson, Chief Financial Officer

DATE: January 31, 2017

RE: Petition Response for Increased Alcohol Beverage Control Board Funding to the County

Please find enclosed my response to the petition you made on November 15, 2016 regarding a process to obtain increased ABC funding. Your petition was precipitated by a benchmarking analysis that indicated that the County is receiving ABC funding well below 15 other peer counties (see attachment). The benchmark analysis indicated that the County receives only 39% of ABC after profit distribution as compared to the peer North Carolina county average of 82%.

On December 7, 2016, a follow-up meeting was held with the ABC General Manager and ABC Finance Director to determine a funding plan which would increase the County's share to the benchmark average of 82%. The County has requested additional funding of \$150,000 for FY2017-18, and phased-in after profit distribution over the next four fiscal years of 50%, 60%, 70%, and 80%, respectively.

The ABC General Manager will inform the ABC Board of this County funding request, and follow-up with the County on a decision no later than March-April 2017 to coincide with the FY 2017-18 Budget Development process.

Below is a five year history of ABC distributions:

Fiscal Year	2012	2013	2014	2015	2016
ABC Distributions					
Law Enforcement Expenses	\$120,000	\$125,000	\$155,000	\$130,000	\$135,000
Alcohol Education Expenses	105,000	130,000	145,000	156,550	144,094
Local	400,000	400,000	400,000	400,000	400,000
Total	\$ 625,000	\$ 655,000	\$ 700,000	\$ 686,550	\$ 679,094

Please let me know if you need any additional information.

Thank you

cc: Orange County Board of County Commissioners

COUNTY OF ORANGE
ALCOHOLIC BEVERAGE CONTROL BOARD

601 VALLEY FORGE RD
HILLSBOROUGH, NORTH CAROLINA 27278
919-732-3432
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ocabc@mindspring.com

PAT BURNS, Board Chair
JANE COUSINS, Vice-Chair
TONY DUBOIS, General Manager

Board Members
LIZ CARTER
ALICE MAHOOD
MIKE ZITO

Gary Donaldson, CTP, Chief Financial Officer
PO Box 8181
405 Meadowlands Drive
Hillsborough, NC 27278
gdonaldson@orangecountync.gov

Thank you for reaching out about the boards grant funding decision for the 2020/2021 fiscal year specifically regarding the drug court. The board of directors has the decision-making authority to fund grant agencies. All the grant decisions were made early in the COVID crisis when the board was faced with potential store closures and an uncertain revenue future. I believe you are inquiring about the possibility to revisit this gap of \$7500 not previously granted by the board due to the greater than expected ABC revenues for 2020. A written request by the drug court to fund the remaining \$7500 would be needed for the board to consider this at the next meeting. I have forwarded this information to our Board to prepare them for a discussion at our next scheduled meeting on October 20.

Thank you,

Tony DuBois
Orange County ABC
General Manager
www.orangeabc.com

**ORANGE COUNTY
BOARD OF COMMISSIONERS**

ACTION AGENDA ITEM ABSTRACT

Meeting Date: October 8, 2020

**Action Agenda
Item No. 2**

SUBJECT: New Street Outreach and Harm Reduction Program

DEPARTMENT: Criminal Justice Resource
Department; Housing and
Community Development
Department

ATTACHMENT(S):
Power Point

INFORMATION CONTACT:
Caitlin Fenhagen: 919-245-2303
Corey Root: 919-245-2496
Emila Sutton: 919-245-2490

PURPOSE: To share information about a new grant-funded county initiative supported through a collaboration between the Criminal Justice Resource Department and the Housing and Community Development Department with the Partnership to End Homelessness.

BACKGROUND: Since 2017, each year people with lived experience of homelessness, housing and homeless service providers, the Orange County Partnership to End Homelessness, and other community stakeholders have identified a street outreach program as a gap in the Orange County homeless service system ([latest gap analysis update from 2019](#)). Orange County has had proven success with a street outreach program, connecting people living unsheltered with services and housing, administered by Housing for New Hope -- this program ended when Housing for New Hope ended work in Orange County in 2016.

In April 2019, over thirty community stakeholders from the criminal justice system, healthcare, behavioral health system, and housing came together to participate in the Orange County Sequential Intercept Mapping Workshop facilitated by the North Carolina Department of Health and Human Services. A systems intercept map and Final Report were created ([SIM Final Report](#)) and one of the identified community gaps that emerged from this process was the need to divert people who are high utilizers of the courts, health care, and homelessness systems from further criminal justice contact.

At the same time, stakeholders from the criminal justice system including law enforcement, the District Attorney's office, the Orange County Criminal Justice Resource Department (CJRD), and criminal justice reform advocates are seeking to expand harm reduction deflection efforts in Orange County. The current pre-arrest diversion program administered by the CJRD (OC PAD) allows for law enforcement to divert first-offenders, but the OC PAD Advisory Committee, District Attorney's Office and all law enforcement chiefs have endorsed proceeding with a plan

to expand to a separate harm reduction track, which would allow for diversion for low level offenses committed by individuals impacted by behavioral health concerns, homelessness and prior criminal justice involvement. These high utilizers will be linked to appropriate resources and will avoid the trauma of arrest, short-term incarceration and justice system involvement. This harm reduction model of diversion moves away from ineffective punitive models and unnecessary law enforcement response and increases public safety, enhances stability and improves public health.

With the onset of the COVID-19 outbreak in March 2020, homeless service providers reduced, changed, and eliminated existing services to comply with social distancing and other response recommendations. As a result, existing homeless service gaps, including street outreach, have been exacerbated and deepened. On any given night, there are thirty to forty people living unsheltered in Orange County. We are seeing these numbers increase during the COVID-19 response and recovery period. Research shows that street outreach programs that link people with housing improve health outcomes and positively impact spending in other sections including healthcare and the criminal justice system. In addition, recent national incidents of police brutality have led to a new urgency in addressing systemic racism in policing and a conversation about reinvestment in communities. Increasing therapeutic responses and deflection from the criminal justice system, where it is safe and appropriate, have been widely considered an evidence-based best practice for improved outcomes for individuals. Reimagining law enforcement as one of the conduits for referring people in crisis to behavioral health treatment experts and peer support is an important example of a reinvestment in impacted communities.

In August 2020, the CJRD and Housing Departments were awarded an Emergency Solutions CARES Act grant in the amount of \$256,225.00 for the Street Outreach and Harm Reduction Program. This one year of funding will support three positions to administer the program, which is designed to connect people living unsheltered with housing, therapeutic interventions, critical resources and ongoing peer support and case management. The program will also increase harm reduction efforts and reduce unnecessary law enforcement response and justice involvement, where deflection is appropriate.

FINANCIAL IMPACT: There is no financial impact.

SOCIAL JUSTICE IMPACT: The following Orange County Social Justice Goals are applicable to this item:

- **GOAL: FOSTER A COMMUNITY CULTURE THAT REJECTS OPPRESSION AND INEQUITY**
The fair treatment and meaningful involvement of all people regardless of race or color; religious or philosophical beliefs; sex, gender or sexual orientation; national origin or ethnic background; age; military service; disability; and familial, residential or economic status.
- **GOAL: ENSURE ECONOMIC SELF-SUFFICIENCY**
The creation and preservation of infrastructure, policies, programs and funding necessary for residents to provide shelter, food, clothing and medical care for themselves and their dependents.

- **GOAL: CREATE A SAFE COMMUNITY**

The reduction of risks from vehicle/traffic accidents, childhood and senior injuries, gang activity, substance use and domestic violence.

ENVIRONMENTAL IMPACT: There are no environmental impacts associated with this item.

RECOMMENDATION(S): The Manager recommends the Board receive the presentation as information.



Orange County Street Outreach and Harm Reduction Program

Presentation to the Board of County Commissioners

October 8, 2020



Orange County has a demonstrated community need for street outreach

- [Orange County Sequential Intercept Mapping \(SIM\)](#)
 - Facilitated by N.C. Department of Health and Human Services
 - April 2019
- [Homeless System Gaps Analysis](#)
- Expansion of Pre-Arrest Diversion/Deflection (OC-PAD)
- COVID-19 community response
- Focus on re-imagining public safety

This new program will connect people living unsheltered with housing and services

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- Funded by Emergency Solutions Grant CARES Act (ESG-CV)
- Begin operation October 5, 2020
- 12 months of funding

Positions	# Staff	Location
Harm Reduction Deflection Coordinator	1	OC Criminal Justice Resource Department
Street Outreach Peer Navigators	2	OC Housing & Community Development with OC Partnership to End Homelessness

The program design uses a trauma-informed, relationship-based model

- Ongoing engagement and harm reduction
- People living unsheltered, many behavioral health issues
- Visits to campsites, hospitals, jail, streets
- Connections to housing, food, medical care, treatment services, transportation and employment
- Therapeutic assessment, case plans, case management
- Referral contact for community members, law enforcement, and businesses
- Reduce policing and justice involvement

There are several sustainability and program⁸ needs to address

- Program funding starting Fall 2021
 - \$257,000 annually
- Downtown office space
- Street Outreach one of several gaps to fill to end homelessness
 - Overlap with Behavioral Health Task Force Priorities
 - Crisis/Diversion Center
 - Day Center with integrated services
 - Increased behavioral health services

Contact us to talk further

- Caitlin Fenhagen, Criminal Justice Resource Director
 - 919-245-2303
 - cfenhagen@orangecountync.gov
- Emila Sutton, Housing and Community Development Director
 - 919-245-2492
 - esutton@orangecountync.gov
- Corey Root, Homeless Programs Manager
 - 919-245-2496
 - croot@orangecountync.gov

**ORANGE COUNTY
BOARD OF COMMISSIONERS**

ACTION AGENDA ITEM ABSTRACT

Meeting Date: October 8, 2020

**Action Agenda
Item No. 3**

SUBJECT: Government Alliance on Racial & Equity (“GARE”) Progress Report: Advancing Racial Equity and Transforming Government Progress Report

DEPARTMENT: Human Rights and Relations

ATTACHMENT(S):

Advancing Racial Equity and
Transforming Government:
Progress Report

INFORMATION CONTACT:

Annette Moore, (919) 245-2317

PURPOSE: A Progress Report on the work of the Orange County Government Alliance on Race & Equity (“GARE”) staff cohort that has trained with other North Carolina jurisdictions since October 2019 to advance racial equity and create a plan to undo structural racism in County government.

BACKGROUND: The Government Alliance and Race & Equity (“GARE”) is a national network of governments working to achieve racial equity and advance opportunities for all. GARE features three emphases:

- Supporting jurisdictions that are at the forefront of work to advance racial equity.
- Building pathways for new jurisdictions to begin doing racial equity work, including cohorts of new jurisdictions.
- Expanding and strengthening local and regional collaborations that are broadly inclusive and focused on achieving racial equity.

In the 2019-20 budget, the Orange Board of Commissioners approved funds to support a team of Orange County staff to be a part of a GARE North Carolina Learning Community of government jurisdiction working to advance racial equity by addressing institution and structural racism. Each jurisdiction made a one-year commitment to the learning process.

Each jurisdiction received tools and resources, including:

- A racial equity training curriculum, to equip cohort participants to implement the training with other employees;
- A Racial Equity Tool to use in policy, practice, program and budget decisions;
- Support to identify and launch pilot projects that demonstrate racial equity outcomes in your jurisdiction;

- A capacity building plan and organizational structure to institutionalize equity within their jurisdiction;
- Example policies and practices that helped advance racial equity; and
- Support to develop a Racial Equity Action Plan

The Orange County team is comprised of fifteen diverse team members. Department Directors were asked either to self-select or to select a member of their staff for the team. If through that process the team was not filled, then co-leads selected county staff so that there was a diversity of members and skills and departments on the team. The members of the team are: Annette Moore, (Co-Lead), Human Rights and Relations, Nancy Coston, (Co-Lead), Social Services, Brenda Bartholomew, Human Resources, Melvyn Blackwell, Human Rights and Relations, Erica Bryant, Child Support Enforcement, Brennan Bouma, Asset Management Services, Diogenes DeLosSantos, Information Technology, Desmond Frierson, Criminal Justice Resource, Jennifer Galassi, Sherriff's Office, Ashley Hager, Food Council/County Manager's Office, Sarah Pickhardt, Emergency Services, Rachel Raper, Board of Elections, Juliet Sheridan, Health, Quintana Stewart, Health, Robert Williams, Solid Waste.

The One Orange GARE team developed a mission statement: One Orange is a commitment by Orange County leaders and staff to uncover and address implicit racial biases in our institution to ensure that race can no longer be used to predict life outcomes in our community.

GARE Training has been intense. Members of the team have not only had to attend training but also had meetings outside of the training, committee meetings, and additional homework. The pandemic has been an obstacle in getting both the training and the racial equity plan completed in September as we anticipated.

In May, with the murder of George Floyd and the ensuing protest, awareness of the need for racial equity has grown exponentially around the Country. In June, the Health Director, Quintana Stewart, declared structural racism a health crisis in Orange County. The Board of County Commissioners also passed a resolution condemning the murder of George Floyd and committing to dismantling structural and institutional racism in Orange County government and throughout Orange County. The Board directed the Department of Human Rights and Relations to lead the One Orange Racial Equity Team in developing a Racial Equity Plan using the Government Alliance on Race and Equity Model to bring a first draft of the plan back to the Board in September 2020.

Although the pandemic has impacted the work of the GARE core team, it has also created an opportunity for us to reimagine how we move forward, advancing racial equity as a region. Instead of looking at racial equity from a jurisdictional position, we believe we should be looking at racial equity collaboratively both within the county and regionally. In Orange County, working collaboratively, we could break down not only institutional racism but also systems racisms. Other regional partners are Durham City, Durham County, Caswell County, Greensboro, and Raleigh.

Several weeks ago, we met with Chapel Hill and Carrboro to discuss having one Countywide Racial Equity Plan that would include different local community strategies. Now that Hillsborough is a member of GARE, we have invited them to be a part of this collaboration. We want leverage our shared resources with one another. This thinking would also carry over regionally as well. We believe the attached Report outlines the steps that we will take to put a comprehensive countywide racial equity plan together that is not only data-driven but keeps us

accountable for the work we are required to do. The other jurisdictions will be taking this Racial Equity Progress Report to their Boards in October.

FINANCIAL IMPACT: There is no financial impact.

SOCIAL JUSTICE IMPACT: Fosters a community culture that rejects oppression and inequity. The fair treatment and meaningful involvement of all people regardless of race or color; religion or philosophical beliefs; sex, gender or sexual orientation; national origin or ethnic background; age, military service; disability; and familial, residential, or economic status.

Enables full civic participation – Ensure that Orange County residents are able to engage the government through voting and volunteering by eliminating disparities in participation and barriers to participation.

ENVIRONMENTAL IMPACT: There is no Orange County Environmental Responsibility Goal impact associated with this item.

RECOMMENDATION(S): The Manager recommends that the Board provide staff with feedback on the Racial Equity Progress Report.

ORANGE COUNTY RACIAL EQUITY PLAN: PROGRESS REPORT

INTRODUCTION

Throughout the country more and more communities are committing to achieving racial equity. Many are seeking collaboration and technical assistance as they make plans to turn their commitments into actions. The Government Alliance in Race & Equity (GARE) is a national network of government agencies working to advance racial equity. Over the past decade, a growing field of practice has emerged based on lessons learned from practitioners, as well as academic experts and national technical assistance providers. GARE brings together governments throughout the country to provide racial equity training, racial equity tools, sharing best practices, peer-to-peer learning, and academic resources to help strengthen work across jurisdictions. GARE also has cohorts that provide intense training that focus on a body of practice, including, racial equity training curricula, racial equity tool, model policies, and infrastructure model tools.

Since October 2019, Orange County, Carrboro, and Chapel Hill each have had a team of staff in a North Carolina GARE Learning Community Cohort to Advance Racial Equity. The North Carolina Learning Community is comprised of nine North Carolina local governments and one agency. This Learning Community, the first-ever in the South, has been an opportunity to build institutional capacity to advance racial equity within our local jurisdictions to dismantle systemic and institutional racism.

WHAT IS “RACIAL EQUITY”?

The Government Alliance on Racial & Equity defines racial equity as “when race can no longer be used to predict life outcomes and outcomes for all groups are improved.”

- The difference between racial equity and equality is that equity is about fairness, while equality is about sameness.
- Equity cannot be achieved until everyone starts from a level playing field.
- Across all indicators of success, racial inequities continue to be a factor (e.g., education, housing, criminal justice, jobs, public infrastructure, and health).

Over the history of our country, government has created and maintained a hierarchy based on race, of who succeeds, fails, benefits, and burdened by the laws, policies, and practices. Inequities are sustained by historic legacies, structures, and systems that support these patterns of exclusion. To achieve racial equity, a fundamental transformation of government is necessary. In prior years, the government has focused on addressing the symptoms of racial inequity by:

- Funding programs and services that have proven to be mostly ineffective at addressing underlying causes; and
- Passing Civil Rights laws, which made racial discrimination illegal, but, after more than 50 years, racial inequity continues to exist.

Government efforts, instead of focusing on symptoms of racial inequity, should focus on the policies and institutional strategies that are driving the production of inequities.

WHY RACE?

Race is a social construct and not biological, as people often think. Defining racial categories has changed over the years. Issues involving race are often “the elephant in the room” but rarely discussed with a shared understanding. To advance racial equity, it is imperative we talk about race.

In the United States, while race, income, and wealth are closely connected, racial inequity is not just about income. Even when income is the controlling factor, there still exist many inequities across multiple indicators of success, including education, jobs, housing, health and incarceration. It is important to talk about race to advance racial equity. To advance racial equity, we must normalize the conversation about race and operationalize strategies for advancing racial equity. In advancing racial equity, we will also be building systems that allow us to address income and wealth inequity and recognize the bias that exists based on gender, sexual orientation, ability, age, and religion. Focusing on race allows us to develop a framework, tools, and resources that apply to other areas of marginalization, recognizing that different strategies will be necessary to achieve equity in other areas.

ADVANCING RACIAL EQUITY IMPROVES OUR COLLECTIVE SUCCESS

Focusing on racial equity is critical in helping us achieve different outcomes for our communities. The goal is not just to eliminate the inequities between whites and people of color, but to increase and enhance the success of all groups. To eliminate disparities, we must strategize based on the experiences of communities being underserved by existing institutions, systems, and structures. To understand the experience of those communities, they must be included and engaged. In this process, we move past looking at disparities and find racialized systems that are costly and, depress outcomes, and life chances for all groups. Systems that are failing communities of color failing are us all by depressing life chances and outcomes.

RACIAL EQUITY IS STRATEGY FOR CHANGE

Over the last several decades, we have seen the introduction of many policy and programmatic efforts to advance racial equity. These individual efforts are essential but are not enough. A comprehensive strategy is necessary to achieve racial equity. Over the next several months, we will work with the GARE teams of Carrboro and Chapel Hill to develop a Countywide Racial Equity Plan. The Countywide Racial Equity Plan will focus on undoing racism both within our own individual jurisdiction and across our institutions that combine to create a system that negatively impact communities of color. We will invite not only Hillsborough, who is not in the GARE cohort but is a member of GARE, but also other regional partners to participate.

The combined GARE Team will form committees to concentrate on various aspects of the Racial Equity Plan. The committees will focus on the Racial Equity Tool, Community Engagement, Data Collection and Analysis, Training, and Communication, Evaluation, and Accountability. In addition, teams will continue with their own jurisdictions demonstration projects begun through the Learning Community program. In November or December, a symposium will be held for elected officials and other interested persons highlighting the work of the GARE local and regional teams.

The Combined local GARE Teams will use GARE's six proven strategies described below in advancing racial equity and government transformation to create a shared equity framework to develop a Racial Equity Plan.

1. Building organizational capacity:
 - Build internal organizational infrastructure by inviting a diverse array of stakeholders to collaborate toward a shared vision of equity.
2. Develop and Implement a Racial Equity tool;
 - Develop and implement a racial equity tool that mechanizes the practice of considering racial impact when making and implementing policy. Include the following:
 - Promote racially inclusive collaboration and engagement;
 - A Racial Equity Scorecard that uses data and metrics to develop strategies to close gaps and track progress;
 - Develop and implement Integrated program and policy strategies for eliminating racial inequity;
 - Develop cross-section, cross-jurisdictional partnerships to achieve systematic structural and institutional change; and
 - Educate internal and external stakeholders on racial issues and raise racial awareness.
3. Developing a Racial Equity Index to track racial equity metrics to measure success, develop baselines, and set goals. Use data to develop strategies to close gaps and track progress over a period. Metrics can also be used to align outputs with outcomes across cross-departmental and cross-jurisdictional lines to evaluate community progress on racial equity throughout the County.
4. Develop Community Engagement Plans. Partner with other institutions and communities to partner in this work together. Partner with Stakeholders, including communities of color, to have a "collective impact" to advance racial equity. Collective impact refers to when a group of organizations from different sectors work on a common issue to solve a specific social problem.
5. Communicate to communicate and act with urgency. - When change is, a priority and urgency felt, change is embraced and can take place quickly. While racial equity is a long term goal, we are committed to prioritizing action with a shared vision, specific priorities, and strategic actions and organizing that can lead to change.

6. Develop an Accountability Plan. Build an institutional accountability mechanism and a clear plan of action that demonstrates accountability to elected officials and a transparent way to show responsibility to the community.

Committees Structure and Formation

While community participation will be sought throughout each step of the racial equity process, it will be a necessary to have community members partners in the discussion of a plan for community engagement and accountability. Committees will be staffed GARE team members from all jurisdictions, as well as staff and others with expertise in specific areas.

Racial Equity Tool Committee. The Racial Equity Tool Committee will lay out a process and a set of questions to guide the development, implementation and evaluation of policies, initiatives, programs, and budget issues to address the impact of racial equity. The racial equity tool will help align racial equity goals with desired outcomes.

The Racial Equity Tool looks at:

1. **Desired Rules.** Community Indicators measurements that quantify the achievements of the desired results
2. **Data Collection & Analysis.** Whom do the policies, programs, initiatives, and budget issues negatively impact? Where are the gaps?
3. **Community Engagement/Partnership.** How was the community engaged? Are there opportunities to expand engagement and partnership? Design a Community Engagement Plan.
4. **Strategies.** Create a root cause analysis for racial disparities. Determine and refine your priority strategies to maximize racial equity. Organize outcomes and performance measures. Use community engagement/partnership to get feedback on the negative impacts based on performance measures and root causes analysis to disparities. Identify short and long-term strategies and organize outcomes to achieve desired results.
5. **Implementation.** Develop an implementation plan. Using the Racial Equity Toolkit, develop one short strategy and one long-term strategy, which includes an action step, person (or agency) responsible, deadline, and what resources are needed.
6. **Communication, Evaluation, and Accountability.** How will we ensure accountability, communicate with stakeholders, and evaluate results?
 - a. How will the impacts be documented and evaluated? Are you achieving the anticipated outcome?
 - b. How will you continue to partner and deepen relationships with impacted communities while you continue to achieve organizational outcomes?
 - c. Craft a message using Race Forward's ACT Tool:
 - i. **Affirm.** Hook and engage the audience by immediately mentioning phrases and images that speak to their values
 - ii. **Counter.** Open the audience's minds to an alternative explanation of frameworks about race. Unconscious attitudes and stereotypes toward

individuals and social groups that “affect our understanding, actions, and decisions.” (Adapted from Kirwan Institute)

- iii. Transform. End your message with a solution that leaves your audience feeling engaged and included in your next steps.

Community Engagement Committee. Develop a plan to provide for meaningful community engagement. Consider the current and unlikely partners needed to accomplish the organizational outcomes. Who are the decision makers with whom you need to inform, consult, or collaborate?

Building meaningful community engagement/partnership toward power shift means:

1. The desired result is co-designed and shared by both government and the community.
2. Community engagement expectations and processes are aligned between the community and government.
3. Government is ready to listen, hear, and implement input from all communities, especially impacted communities of color.
4. Government is ready to make a transformational and structural change toward a new power dynamic.
5. Principles of community engagement at the enterprise level are known and carried out across all departments.
6. Designate a specific department to provide coordination, training, and technical assistance to other departments seeking to engage and build partnerships with the community.
7. A guide exists and is shared broadly across the enterprise.

Racial Equity Index Committee. The use of data and metrics to track progress of County’s racial equity initiatives and to follow trends in racial disparities. Metrics will also facilitate the alignment of outputs with outcomes and the coordination of efforts across departments and jurisdictions. The Racial Equity Index will be a transparent public access to data with built public data dashboards to help assess questions of equity. The dashboards contained within the Index will include sub-county maps and key performance indicators (KPIs) to help track essential indicators and equity performance. Wherever possible these KPIs would be disaggregated by geography, race/ethnicity, income, and gender. This data may be used to address historical oppression by:

- Examining existing policies and procedures
- Equitably targeting use of resources
- Fostering equity-centered decision making (ie. in policies and procedures)
- Guiding community-centered engagement
- Developing a participatory budgeting process
- Unifying local response to pressing issues
- Creating a user-friendly, public facing data portal
- Collaborating across institutions and systems
- Implementing accountability structures that align with local government equity efforts

The Racial Equity Index Committee will develop a countywide Racial Equity Index and Community Scorecard to track equity metrics across Orange County. Data demonstrating racial inequities is frequently available. What is not often available is data tracking the progress of the strategies used for closing the gaps over time. Metrics and data can be used to align outputs with outcomes across cross-departmental and cross-jurisdictional lines to evaluate community progress on racial equity throughout the County. If the goal is to eliminate racial inequities and improve success, we must follow the impact of our efforts over time so we can see the effect of our efforts. Measurement at the program level is needed to track the impact of specific public investment and policy changes.

The model used for the Racial Equity Index will be a local modified version of the Policy Link's National Equity Atlas. To see examples of these resources as:

- a. Policy Link National Equity Atlas <https://nationalequityatlas.org/research#reindex>
- b. Equity Profile of Battle Creek, MI
<https://www.policylink.org/sites/default/files/BattleCreek-profile.pdf>
- c. Policy Link Racial Equity Tool:
<https://nationalequityatlas.org/research/index-findings>

Training Committee. The training committee will develop a plan to provide training to policymakers, managers, staff, boards and commission members, and community partners to build capacity to advance racial equity and to embed racial equity into countywide systems.

Evaluation and Accountability Committee. The Evaluation and Accountability Committee will develop an Evaluation Plan based on the principles of the Results-Based Accountability (“RBA”) framework. RBA is a national model and provides a disciplined, data-driven, decision-making process to help local governments take action to solve problems. An Evaluation Plan will help local governments apply racial equity principles embedded into the Results-Based Accountability (RBA) methodology into Racial Equity Action Plans.

**ORANGE COUNTY
BOARD OF COMMISSIONERS**

ACTION AGENDA ITEM ABSTRACT

Meeting Date: October 8, 2020

**Action Agenda
Item No. 4**

SUBJECT: Agricultural Preservation Board – Appointments Discussion

DEPARTMENT: Board of Commissioners

ATTACHMENT(S):

Membership Roster
Recommendation
Application for Person Recommended
Attendance Record
Applicant Interest List
Applications of Persons on the Interest List

INFORMATION CONTACT:

Clerk's Office, 919-245-2125

PURPOSE: To discuss an appointment to the Agricultural Preservation Board.

BACKGROUND: The following appointment information is for Board consideration:

NAME	SPECIAL REPRESENTATIVE	TYPE OF APPOINTMENT TERM	EXPIRATION DATE
Portia McKnight	Chapel Hill Vol. Ag. Dist. White Cross Vol. Ag. Dist.	Second Full Term	09/30/2023

NOTE - If the individuals listed above are appointed, the following vacancies remain:

None

FINANCIAL IMPACT: None

SOCIAL JUSTICE IMPACT: **Enable Full Civic Participation.** Ensure that Orange County residents are able to engage government through voting and volunteering by eliminating disparities in participation and barriers to participation.

ENVIRONMENTAL IMPACT: There is no Orange County Environmental Responsibility Goal impact associated with this item.

RECOMMENDATION(S): The Manager recommends that the Board discuss an appointment to the Agricultural Preservation Board.

Board and Commission Members

And Vacant Positions

Animal Services Hearing Panel Pool

Meeting Times: As Needed

Contact Person: Bob Marotto

Meeting Place:

Contact Phone: 919-968-2287

Positions: 18

Length: 3 years

Terms: 2

Description: To hear appeals from violations of the Orange County Code of Ordinances, Chapter 4 ("Animal Control Ordinance"), as provided in the Orange County Code of Ordinances, Section 4-53 Appeals. To hear appeals as prescribed by N.C. Gen. Stat. §67-4.1(c). To protect the health, safety and welfare of Orange County residents and the animals residing in Orange County. Conduct fair and impartial hearings of appeals of potentially dangerous dog declaration and any other appeals as may be required by the Animal Control Ordinance.

Michelle Walker

1

Gender Identity: Female

Township: Chapel Hill

Ethnic Background: White

Resid/Spec Req: Carrboro

Age Range:

Special Repr: Town of Carrboro

First Appointed: 03/22/2016

Current Appointment: 03/10/2020

Expiration: 03/31/2023

Number of Terms: 2

Debra Cunningham

2

Gender Identity: Female

Township: Chapel Hill

Ethnic Background: White

Resid/Spec Req: Carrboro

Age Range:

Special Repr: Town of Carrboro

First Appointed: 03/20/2018

Current Appointment: 03/20/2018

Expiration: 03/31/2021

Number of Terms: 1

Dr Laurie Smith

3

Gender Identity: Female

Township: Chapel Hill

Ethnic Background: White

Resid/Spec Req: Chapel Hill

Age Range:

Special Repr: Town of Chapel Hill

First Appointed: 09/20/2016

Current Appointment: 03/19/2019

Expiration: 03/31/2022

Number of Terms: 2

VACANT

4

Gender Identity:

Township:

Ethnic Background:

Resid/Spec Req: Chapel Hill

Age Range:

Special Repr: Town of Chapel Hill

First Appointed:

Current Appointment:

Expiration: 03/31/2023

Number of Terms:

Krista Reddington

5

Gender Identity: Female

Township: Hillsborough

Ethnic Background: White

Resid/Spec Req: Hillsborough

Age Range:

Special Repr: Town of Hillsborough

First Appointed: 03/20/2018

Current Appointment: 03/20/2018

Expiration: 03/31/2021

Number of Terms: 1

Ms. Jennifer Stout

6

Gender Identity: Female

Township: Hillsborough

Ethnic Background: White

Resid/Spec Req: Hillsborough

Age Range:

Special Repr: Town of Hillsborough

First Appointed: 06/18/2019

Current Appointment: 06/18/2019

Expiration: 03/31/2022

Number of Terms: 1

Board and Commission Members

And Vacant Positions

Animal Services Hearing Panel Pool

Meeting Times: As Needed

Contact Person: Bob Marotto

Meeting Place:

Contact Phone: 919-968-2287

Positions: 18

Length: 3 years

Terms: 2

Tony Whitaker

7

First Appointed: 09/06/2016

Gender Identity: Male

Township: Little River

Current Appointment: 03/10/2020

Ethnic Background: White

Resid/Spec Req: Orange County

Expiration: 03/31/2023

Age Range:

Special Repr: Public Health Field

Number of Terms: 2

Allan Polak

8

First Appointed: 03/19/2019

Gender Identity: Male

Township: Chapel Hill

Current Appointment: 03/19/2019

Ethnic Background: White

Resid/Spec Req: Orange County

Expiration: 03/31/2021

Age Range: 35-59

Special Repr: Public Safety Field

Number of Terms:

Bonnie Hauser

9

First Appointed: 09/05/2017

Gender Identity: Female

Township: Bingham

Current Appointment: 03/19/2019

Ethnic Background: White

Resid/Spec Req: Orange County

Expiration: 03/31/2022

Age Range: 60+

Special Repr: At-Large

Number of Terms: 1

Matthew Bonds

10

First Appointed: 11/01/2018

Gender Identity: Male

Township: Chapel Hill

Current Appointment: 03/10/2020

Ethnic Background: White

Resid/Spec Req: Orange County

Expiration: 03/31/2023

Age Range:

Special Repr: At-Large

Number of Terms: 1

Meggie Romick

11

First Appointed: 03/19/2019

Gender Identity: Female

Township: Chapel Hill

Current Appointment: 03/19/2019

Ethnic Background: White

Resid/Spec Req: Orange County

Expiration: 03/31/2021

Age Range: 18-34

Special Repr: At-Large

Number of Terms:

Jean Austin

12

First Appointed: 03/22/2016

Gender Identity: Female

Township: Cheeks

Current Appointment: 03/19/2019

Ethnic Background: White

Resid/Spec Req: Orange County

Expiration: 03/31/2022

Age Range:

Special Repr: At-Large Unincorporated County

Number of Terms: 2

Board and Commission Members

And Vacant Positions

Animal Services Hearing Panel Pool

Meeting Times: As Needed

Contact Person: Bob Marotto

Meeting Place:

Contact Phone: 919-968-2287

Positions: 18

Length: 3 years

Terms: 2

Cathy Munnier

13			First Appointed:	03/22/2016	
Gender Identity:	Female	Township:	Eno	Current Appointment:	03/10/2020
Ethnic Background:	White	Resid/Spec Req:	Orange County	Expiration:	03/31/2023
Age Range:		Special Repr:	At-Large Unincorporated County	Number of Terms:	2

Brenda Baldwin Scott

14			First Appointed:	03/22/2016	
Gender Identity:	Female	Township:	Eno	Current Appointment:	03/20/2018
Ethnic Background:	White	Resid/Spec Req:	Orange County	Expiration:	03/31/2021
Age Range:	60+	Special Repr:	At-Large Unincorporated County	Number of Terms:	2

Dr. Beth Grooms

15			First Appointed:	03/22/2016	
Gender Identity:	Female	Township:	Chapel Hill	Current Appointment:	03/20/2018
Ethnic Background:	White	Resid/Spec Req:	Orange County	Expiration:	03/31/2021
Age Range:		Special Repr:	Veterinarian	Number of Terms:	3

Edmund Tiryakian

16			First Appointed:	04/19/2016	
Gender Identity:	Male	Township:	Little River	Current Appointment:	03/10/2020
Ethnic Background:	White	Resid/Spec Req:	Orange County	Expiration:	03/31/2023
Age Range:		Special Repr:	Animal Services Advisory Board Member	Number of Terms:	2

Mr. Casey Ferrell

17			First Appointed:	03/10/2020	
Gender Identity:	Male	Township:	Eno	Current Appointment:	03/10/2020
Ethnic Background:	White	Resid/Spec Req:	Orange County	Expiration:	03/31/2022
Age Range:		Special Repr:	Animal Services Advisory Board Member	Number of Terms:	1

Amanda Schwoerke

18			First Appointed:	11/01/2016	
Gender Identity:	Female	Township:	Chapel Hill	Current Appointment:	03/19/2019
Ethnic Background:	Hispanic	Resid/Spec Req:	Orange County	Expiration:	03/31/2022
Age Range:		Special Repr:	Animal Services Advisory Board Member	Number of Terms:	2



Orange County Agricultural Preservation Board

September 23, 2020

Penny Rich, Chair
Orange County Board of County Commissioners
PO Box 8181
Hillsborough, NC 27278

Re: Agricultural Preservation Board Appointment

Dear Chair Rich:

The Orange County Agricultural Preservation Board (APB) wishes to make the following appointment recommendation to the Board of County Commissioners:

Reappoint member Portia McKnight to a second term in district position 7, representing the White Cross Voluntary Agricultural District. Ms. McKnight has been an active participant in the APB with a special focus on the future of dairy farming and is presently serving as the board's vice chair.

Thank you on behalf of the APB.

Sincerely,

David Stancil
Orange County Agricultural Preservation Board

cc: Cecelia Redding, Chair

NATURAL and CULTURAL RESOURCES DIVISION

Orange County Department of Environment, Agriculture, Parks & Recreation
PO Box 8181, Hillsborough, NC 27278
Phone: (919) 245-2510 Fax: (919) 644-3351

Volunteer Application Orange County Advisory Boards and Commissions

Name: Portia McKnight
Name Called:
Home Address: 707 Chapel Hill Creamery Road
Chapel Hill NC 27516
Phone (Day): 919-360-4213
Phone (Evening): 919-360-4213
Phone (Cell): 919-360-4213
Email: portia@chapelhillcreamery.com
Place of Employment: Chapel Hill Creamery
Job Title: Co-Owner
Year of OC Residence: 1971
Township of Residence: Chapel Hill
Zone of Residence:
Sex: Female
Ethnic Background: white

Community Activities/Organizational Memberships:
None

Past Service on Orange County Advisory Boards:
None.

Boards/Commissions applied for:

Agricultural Preservation Board

Background, education and experience relevant to this board:

Board president of Triangle Land Conservancy 2000 or so....

Reasons for wanting to serve on this board:

Interest in land preservation, especially farms, especially dairy.

Conflict of Interest:

Can t think of any.

Supplemental Questions:

Boards/Commissions appointments:

Other Comments:

This application was current on: 12/6/2017 8:43:24 AM

Date Printed: 12/6/2017

**BOCC Attendance Records For Advisory Board Re-Appointments
Agricultural Preservation Board - Mar 2019 - Feb 2020**

Member	Original Date Appointed	Mar	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec	Jan	Feb
Portia McKnight	2/6/2018	P	N	P	N	N	N	P	N	P	N	P	N
P: Present @ Meeting A: Absent E: Excused Absence N: No Meeting													
Information Current Through: February 29, 2020													

Applicant Interest Listing

by Board Name and by Applicant Name

Agricultural Preservation Board

Contact Person: David Stancil and Peter Sandbec
Contact Phone: 919-245-2522

Dr James Fickle

Gender Identity: Male
Ethnic Background: White
Age Range

Date Applied: 07/28/2020
Township: Chapel Hill
Res. Eligibility: C.H. City Limits

Also Serves On:

Mr. Cameron Wagner

Gender Identity: Male
Ethnic Background: White
Age Range 18-34

Date Applied: 08/12/2020
Township: Eno
Res. Eligibility: County

Also Serves On:

**Volunteer Application
Orange County Advisory Boards and Commissions**

Name: Dr James Fickle
Name Called:
Home Address: 101 Steeplechase Road
Chapel Hill NC 27514
Phone: 919 933 4719
Email: jimsfickle@aol.com
Year of OC Residence: 1997
Township of Residence: Chapel Hill
Zone of Residence: C.H. City Limits
Gender Identity: Male
Ethnic Background: white

Age Range:

Community Activities/Organizational Memberships:

Volunteer with NC Botanic Garden in Chapel Hill

Past Service on Orange County Advisory Boards:

None

Boards/Commissions applied for:

Orange Water & Sewer Authority Board of Directors

Background, education and experience relevant to this board:

BS / MS / PhD degrees from Texas Tech University in Agronomy (soils & crops) followed by nearly 40 years of applied research and regulatory affairs in agriculture have made me aware of the critical need to properly manage water resources.

Reasons for wanting to serve on this board:

Water resources (availability, supply, conservation, reclamation) are a preeminent issue for all society even now and will become moreso in the future. I hope my technical background will be of use to OWASA.

Contribution to the diversity of viewpoints on this board:

Conflict of Interest:

Agricultural Preservation Board**Background, education and experience relevant to this board:**

BS/MS/PhD degrees from Texas Tech University and University of Illinois followed by 40 years experience in applied research and regulatory affairs in agriculture. I am familiar with production systems ranging from large operations to local market-garden farms with diverse production integrating crop and animal enterprises.

Reasons for wanting to serve on this board:

I have been in Agriculture for my entire career and would like Agriculture to continue to be a viable way of life in what has become a heavily urbanized area (Research Triangle metropolitan area). I am sympathetic with the challenges of continuing agricultural lifestyles and need to adapt to changing needs brought on by urbanization. While large mechanized broadacre farms will continue to decrease in number in metropolitan areas, we have an opportunity to preserve agricultural areas which have production suited to the urban area and local markets.

Contribution to the diversity of viewpoints on this board:**Conflict of Interest:****Durham Technical Community College Board of Trustees****Background, education and experience relevant to this board:**

Background, education and experience relevant to this board:
BS/MS/PhD degrees from Texas Tech University and University of Illinois followed by 40 years experience in applied research and regulatory affairs in agriculture. While with industry, my employers (and I as their representative) had occasion to use the services of the Community Colleges in the areas where I worked. More specifically, we used summer interns as technical assistants in field and laboratory work. While Durham Technical is not agriculturally oriented, I suggest my experience would be useful, giving me a broad perspective applicable to the many disciplines taught at Durham Technical.

Reasons for wanting to serve on this board:

I feel the community college system is a critical part of our overall educational system and while it makes many contributions to American Industry, more can be done. Allegiances of Durham Technical with local industry no doubt exist, but is a particular area that can be strengthened to increase American competitiveness, particularly in the biotechnical, mechanical, electrical and electronic trades.

Contribution to the diversity of viewpoints on this board:**Conflict of Interest:****Boards/Commissions appointments:****Other Comments:**

I would like to serve on the OWASA board as water availability, use and quality are paramount to the county's future. I suggest my technical background in agriculture will allow me to quickly become knowledgeable on local issues and challenges. STAFF COMMENTS: Originally applied 9/24/2010 for OWASA Board of Directors, Agricultural Preservation Board and Durham Technical Community College Board of Directors. UPDATED APPLICATION FOR OWASA 04/16/2011. UPDATED APPLICATION FOR OWASA 04/22/2012. ADDRESS VERIFICATION: Steeplechase Road is in Chapel Hill Township and Chapel Hill Jurisdiction. Updated application with additional questions answered for OWASA 12/27/2013.

This application was current on: 7/28/2020

Date Printed: 7/28/2020

Volunteer Application Orange County Advisory Boards and Commissions

Name: Mr. Cameron Wagner
Name Called:
Home Address: 1801 US 70 A East
 Hillsborough NC 27278
Phone: 3362641099
Email: cameronawagner@gmail.com

Year of OC Residence: 1992

Township of Residence:
Zone of Residence:

Gender Identity: Male
Ethnic Background: White
Age Range: 18-34

Community Activities/Organizational Memberships:

Formerly participated in the Hummingbirds 4-H club where I was elected club reporter, Vice President and President. Also took part in the Orange County 4-H County Council where I was elected Vice President. Formerly a member for Cedar Grove Volunteer Fire Department

Past Service on Orange County Advisory Boards:

N/A

Boards/Commissions applied for:

Agricultural Preservation Board

Background, education and experience relevant to this board:

I grew up on my grandparents farm and understand the importance of preserving the county's farms and other agriculture.

Reasons for wanting to serve on this board:

I want to join to help maintain the integrity of Orange County's farms and also uphold the interest of local farmers

Contribution to the diversity of viewpoints on this board:

I would bring some youthful ideas to the board.

Conflict of Interest:

Boards/Commissions appointments:

Other Comments:

This application was current on: 8/12/2020 5:00:26 PM

Date Printed: 8/14/2020

**ORANGE COUNTY
BOARD OF COMMISSIONERS**

ACTION AGENDA ITEM ABSTRACT

Meeting Date: October 8, 2020

Action Agenda
Item No. 5

SUBJECT: Animal Services Hearing Panel Pool – Appointment Discussion

DEPARTMENT: Board of Commissioners

ATTACHMENT(S):

Membership Roster
BOCC Request Letter
Applicant Interest List
Applications of Persons on the Interest List

INFORMATION CONTACT:

Clerk's Office, 919-245-2125

PURPOSE: To discuss an appointment to the Animal Services Hearing Panel Pool.

BACKGROUND: The following appointment information is for Board consideration:

POSITION NO.	NAME	SPECIAL REPRESENTATIVE	TYPE OF APPOINTMENT TERM	EXPIRATION DATE
4	To Be Determined BOCC Appointment	Town of Chapel Hill (request to consider an applicant on the current applicant Interest List, this position has been vacant since 01/07/2020)	First Full Term	03/31/2023

NOTE - If the individuals listed above are appointed, the following vacancies remain:

- None

SOCIAL JUSTICE IMPACT: **Enable Full Civic Participation.** Ensure that Orange County residents are able to engage government through voting and volunteering by eliminating disparities in participation and barriers to participation.

ENVIRONMENTAL IMPACT: There is no Orange County Environmental Responsibility Goal impact associated with this item.

RECOMMENDATION(S): The Manager recommends that the Board discuss an appointment to the Animal Services Hearing Panel Pool.

Board and Commission Members

And Vacant Positions

Animal Services Hearing Panel Pool

Meeting Times: As Needed

Contact Person: Bob Marotto

Meeting Place:

Contact Phone: 919-968-2287

Positions: 18

Length: 3 years

Terms: 2

Description: To hear appeals from violations of the Orange County Code of Ordinances, Chapter 4 (“Animal Control Ordinance”), as provided in the Orange County Code of Ordinances, Section 4-53 Appeals. To hear appeals as prescribed by N.C. Gen. Stat. §67-4.1(c). To protect the health, safety and welfare of Orange County residents and the animals residing in Orange County. Conduct fair and impartial hearings of appeals of potentially dangerous dog declaration and any other appeals as may be required by the Animal Control Ordinance.

Michelle Walker

1

First Appointed: 03/22/2016

Gender Identity: Female

Township: Chapel Hill

Current Appointment: 03/10/2020

Ethnic Background: white

Resid/Spec Req: Carrboro

Expiration: 03/31/2023

Age Range:

Special Repr: Town of Carrboro

Number of Terms: 2

Debra Cunningham

2

First Appointed: 03/20/2018

Gender Identity: Female

Township: Chapel Hill

Current Appointment: 03/20/2018

Ethnic Background: white

Resid/Spec Req: Carrboro

Expiration: 03/31/2021

Age Range:

Special Repr: Town of Carrboro

Number of Terms: 1

Dr Laurie Smith

3

First Appointed: 09/20/2016

Gender Identity: Female

Township: Chapel Hill

Current Appointment: 03/19/2019

Ethnic Background: white

Resid/Spec Req: Chapel Hill

Expiration: 03/31/2022

Age Range:

Special Repr: Town of Chapel Hill

Number of Terms: 2

VACANT

4

First Appointed:

Gender Identity:

Township:

Current Appointment:

Ethnic Background:

Resid/Spec Req: Chapel Hill

Expiration: 03/31/2023

Age Range:

Special Repr: Town of Chapel Hill

Number of Terms:

Krista Reddington

5

First Appointed: 03/20/2018

Gender Identity: Female

Township: Hillsborough

Current Appointment: 03/20/2018

Ethnic Background: white

Resid/Spec Req: Hillsborough

Expiration: 03/31/2021

Age Range:

Special Repr: Town of Hillsborough

Number of Terms: 1

Ms. Jennifer Stout

6

First Appointed: 06/18/2019

Gender Identity: Female

Township: Hillsborough

Current Appointment: 06/18/2019

Ethnic Background: white

Resid/Spec Req: Hillsborough

Expiration: 03/31/2022

Age Range:

Special Repr: Town of Hillsborough

Number of Terms: 1

Board and Commission Members

And Vacant Positions

Animal Services Hearing Panel Pool

Meeting Times: As Needed

Contact Person: Bob Marotto

Meeting Place:

Contact Phone: 919-968-2287

Positions: 18

Length: 3 years

Terms: 2

Tony Whitaker

7

Gender Identity: Male

Township: Little River

First Appointed: 09/06/2016

Ethnic Background: white

Resid/Spec Req: Orange County

Current Appointment: 03/10/2020

Age Range:

Special Repr: Public Health Field

Expiration: 03/31/2023

Number of Terms: 2

Allan Polak

8

Gender Identity: Male

Township: Chapel Hill

First Appointed: 03/19/2019

Ethnic Background: white

Resid/Spec Req: Orange County

Current Appointment: 03/19/2019

Age Range: 35-59

Special Repr: Public Safety Field

Expiration: 03/31/2021

Number of Terms:

Bonnie Hauser

9

Gender Identity: Female

Township: Bingham

First Appointed: 09/05/2017

Ethnic Background: white

Resid/Spec Req: Orange County

Current Appointment: 03/19/2019

Age Range: 60+

Special Repr: At-Large

Expiration: 03/31/2022

Number of Terms: 1

Matthew Bonds

10

Gender Identity: Male

Township: Chapel Hill

First Appointed: 11/01/2018

Ethnic Background: white

Resid/Spec Req: Orange County

Current Appointment: 03/10/2020

Age Range:

Special Repr: At-Large

Expiration: 03/31/2023

Number of Terms: 1

Meggie Romick

11

Gender Identity: Female

Township: Chapel Hill

First Appointed: 03/19/2019

Ethnic Background: white

Resid/Spec Req: Orange County

Current Appointment: 03/19/2019

Age Range: 18-34

Special Repr: At-Large

Expiration: 03/31/2021

Number of Terms:

Jean Austin

12

Gender Identity: Female

Township: Cheeks

First Appointed: 03/22/2016

Ethnic Background: white

Resid/Spec Req: Orange County

Current Appointment: 03/19/2019

Age Range:

Special Repr: At-Large Unincorporated County

Expiration: 03/31/2022

Number of Terms: 2

Board and Commission Members

And Vacant Positions

Animal Services Hearing Panel Pool

Meeting Times: As Needed

Contact Person: Bob Marotto

Meeting Place:

Contact Phone: 919-968-2287

Positions: 18

Length: 3 years

Terms: 2

Cathy Munnier

13				First Appointed:	03/22/2016
Gender Identity:	Female	Township:	Eno	Current Appointment:	03/10/2020
Ethnic Background:	white	Resid/Spec Req:	Orange County	Expiration:	03/31/2023
Age Range:		Special Repr:	At-Large Unincorporated County	Number of Terms:	2

Brenda Baldwin Scott

14				First Appointed:	03/22/2016
Gender Identity:	Female	Township:	Eno	Current Appointment:	03/20/2018
Ethnic Background:	white	Resid/Spec Req:	Orange County	Expiration:	03/31/2021
Age Range:	60+	Special Repr:	At-Large Unincorporated County	Number of Terms:	2

Dr. Beth Grooms

15				First Appointed:	03/22/2016
Gender Identity:	Female	Township:	Chapel Hill	Current Appointment:	03/20/2018
Ethnic Background:	white	Resid/Spec Req:	Orange County	Expiration:	03/31/2021
Age Range:		Special Repr:	Veterinarian	Number of Terms:	3

Edmund Tiryakian

16				First Appointed:	04/19/2016
Gender Identity:	Male	Township:	Little River	Current Appointment:	03/10/2020
Ethnic Background:	white	Resid/Spec Req:	Orange County	Expiration:	03/31/2023
Age Range:		Special Repr:	Animal Services Advisory Board Member	Number of Terms:	2

Mr. Casey Ferrell

17				First Appointed:	03/10/2020
Gender Identity:	Male	Township:	Eno	Current Appointment:	03/10/2020
Ethnic Background:	white	Resid/Spec Req:	Orange County	Expiration:	03/31/2022
Age Range:		Special Repr:	Animal Services Advisory Board Member	Number of Terms:	1

Amanda Schwoerke

18				First Appointed:	11/01/2016
Gender Identity:	Female	Township:	Chapel Hill	Current Appointment:	03/19/2019
Ethnic Background:	Hispanic	Resid/Spec Req:	Orange County	Expiration:	03/31/2022
Age Range:		Special Repr:	Animal Services Advisory Board Member	Number of Terms:	2



ORANGE COUNTY
NORTH CAROLINA
ANIMAL SERVICES

1601 Eubanks Road
Chapel Hill, NC 27516

<http://orangecountync.gov/departments/animalservices>

phone: (919) 942-7387
fax: (919) 918-2393

June X, 2020

To: Thom Freeman, Assistant Deputy Clerk, Board of County Commissioners

From: Bob Marotto, Animal Services Director

Re: *Health Board Veterinarian and Animal Services Advisory Board*

As you are aware, there is public health veterinarian who serves on Orange County's Health Board. This veterinarian concurrently serves on the Animal Services Advisory Board (ASAB) by virtue of her or his appointment to the Health Board.

Currently, this veterinarian is Lee Picket, V.M.D. Dr. Picket has been an active and productive members of the ASAB since she began her service. She is engaged, conscientious and always willing to take on additional responsibilities. She is well-suited to her current position given her broad interests and her background and training. This includes not only rabies and other zoonotic diseases but shelter operations and medicine.

For these reasons the ASAB support the BOCC reappointing Dr. Picket to the ASAB. Please don't hesitate to let me know if there is a need for additional information.

cc: Donna Baker, Clerk, Board of County Commissioners
Amanda Schwoerke, J.D. ASAB Chair
Bryan Stuart, Ph.D., ASAB Vice-Chair
Rachel Plast, Animal Services Administrative Assistant

Applicant Interest Listing

by Board Name and by Applicant Name

Animal Services Hearing Panel Pool

Contact Person: Bob Marotto

Contact Phone: 919-968-2287

Stacy Schenkel

Gender Identity: Female

Ethnic Background: White

Age Range 35-59

Date Applied: 01/08/2020

Township: Chapel Hill

Res. Eligibility: County

Also Serves On:

Dr. Mark Solomon

Gender Identity: Male

Ethnic Background: White

Age Range 35-59

Date Applied: 01/15/2020

Township: Hillsborough

Res. Eligibility: Hillsborough Town Limits

Also Serves On:

Volunteer Application Orange County Advisory Boards and Commissions

Name: Stacy Schenkel
Name Called:
Home Address: 7211 Union Grove Church Rd.
 Hillsborough NC 27278
Phone: 7148565745
Email: Kitty3leg@gmail.com
Year of OC Residence: 2018
Township of Residence: Chapel Hill
Zone of Residence: County
Gender Identity: Female
Ethnic Background: White
Age Range: 35-59

Community Activities/Organizational Memberships:

Graduate of OC Sheriff citizenâ€™s academy
 Certified Assistant Laboratory Animal Technician
 Registered Veterinary Technician (license currently inactive)

Past Service on Orange County Advisory Boards:

N/A

Boards/Commissions applied for:

Animal Services Hearing Panel Pool

Background, education and experience relevant to this board:

I have always been an advocate for animal health and safety, even when I was a child. Animal husbandry has been a huge part of my personal life and itâ€™s now a large part of my professional life as well.

Reasons for wanting to serve on this board:

I'd like to do my part to protect the basic rights and safety of animals in Orange County and educate others if I can.

Contribution to the diversity of viewpoints on this board:

I grew up in southern California and I have been exposed to all sorts of animal behavior both wild and domestic. I am also well-versed in snake handling and education regarding wild reptiles.

Conflict of Interest:

Animal Services Advisory Board**Background, education and experience relevant to this board:**

I have always been an advocate for animal health and safety, even when I was a child. Animal husbandry has been a huge part of my personal life and it's now a large part of my professional life as well.

Reasons for wanting to serve on this board:

I'd like to do my part to protect the basic rights and safety of animals in Orange County and educate others if I can.

Contribution to the diversity of viewpoints on this board:

I grew up in southern California and I have been exposed to all sorts of animal behavior both wild and domestic. I am also well-versed in snake handling and education regarding wild reptiles.

Conflict of Interest:**Boards/Commissions appointments:****Other Comments:**

This application was current on: 1/8/2020 9:10:40 AM

Date Printed: 1/9/2020

Volunteer Application Orange County Advisory Boards and Commissions

Name: Dr. Mark Solomon
Name Called:
Home Address: 110 East Queen Street
Hillsborough NC 27278
Phone: 9192255916
Email: mjsolomon@nc.rr.com
Year of OC Residence: 2010
Township of Residence: Hillsborough
Zone of Residence: Hillsborough Town Limits
Gender Identity: Male
Ethnic Background: White
Age Range: 35-59

Community Activities/Organizational Memberships:
Volunteer at both WHUP and WPVM community radio.

Past Service on Orange County Advisory Boards:
Served on Board of Alliance for Historic Hillsborough (2015-2017)

Boards/Commissions applied for:

Animal Services Hearing Panel Pool

Background, education and experience relevant to this board:

Worked with Coalition to Unchain Dogs (now called Beyond Fences) in the past. Feel strongly about animal welfare. Am aware about the responsibilities/charge of the Board through two current board members.

Reasons for wanting to serve on this board:

I feel strongly about animal welfare.

Contribution to the diversity of viewpoints on this board:

I am neuropsychologist/clinical psychologist by training. Would be able to communicate well and consider multiple viewpoints.

Conflict of Interest:

Boards/Commissions appointments:

Other Comments:

This application was current on: 1/15/2020 1:42:54 PM

Date Printed: 1/16/2020