

**APPROVED 5/21/2019**

**MINUTES  
BOARD OF COMMISSIONERS  
REGULAR MEETING  
May 2, 2019  
7:00 p.m.**

The Orange County Board of Commissioners met in regular session on Thursday, May 2, 2019 at 7:00 p.m. at the Whitted Human Services Center in Hillsborough, N.C.

**COUNTY COMMISSIONERS PRESENT:** Chair Penny Rich and Commissioners Jamezetta Bedford, Mark Dorosin, Sally Greene, Earl McKee, and Mark Marcoplos

**COUNTY COMMISSIONERS ABSENT:** Commissioner Renee Price

**COUNTY ATTORNEY PRESENT:** John Roberts

**COUNTY STAFF PRESENT:** County Manager Bonnie Hammersley, Deputy County Manager Travis Myren, and Clerk to the Board Donna Baker (All other staff members will be identified appropriately below)

Chair Rich called the meeting to order at 7:01 p.m.

Chair Rich made a statement about the killing in San Diego and then at UNCC, and said all are tired of Congress not doing anything. She said this is not the new norm, and she read the names of the deceased persons at UNCC.

**1. Additions or Changes to the Agenda**

Commissioner Dorosin said he wanted to add a pink sheet: proposed item 6-c, a letter to Department of Health and Human Services (DHHS) and North Carolina Association of County Commissioners (NCACC) regarding the Board's regional preference for the Medicaid tailored plans. He said at the April 16<sup>th</sup> meeting, the Board deadlocked on this vote, and he would like to bring this up for a vote again tonight.

Commissioner Dorosin said Commissioner Bedford, who is the Board of County Commissioners (BOCC) representative on the Cardinal Innovations Board, is present this evening.

A motion was made by Commissioner McKee, seconded by Commissioner Dorosin to add this item at item 6-c.

**VOTE: UNANIMOUS**

Chair Rich noted the following items at the Commissioners' places:

- PowerPoint for Item 4-c
- PowerPoint for Item 4-d
- A resolution requested by Commissioner Dorosin to support some of the bills in the General Assembly which are in the BOCC's legislative agenda.

Chair Rich handed out HB 966, page 250 - light rail limitations – and said the General Assembly just lifted these regulations after the light rail was defeated locally.

Commissioner Marcoplos said Charlotte is planning another extension.

## **PUBLIC CHARGE**

Chair Rich acknowledged the public charge.

## **Arts Moment**

Orange County Arts Commission board member Linda Williamson introduced Claire Hermann:

Claire Hermann's work has been selected as a finalist for the North Carolina Poet Laureate's Award and as a Split This Rock Poem of the Week. Her poems have appeared in such publications as Borderlands: Texas Poetry Journal, Lines + Stars, Southern Women's Poetry Review, and Prime Number. She has a weakness for cats, farmers markets, foggy mornings, and justice. Visit her website at [ironclaywriters.com](http://ironclaywriters.com).

Claire Hermann read two short poems: "Property Record" and "Runaway".

Chair Rich said Commissioner Price would not be able to attend tonight.

## **2. Public Comments**

### **a. Matters not on the Printed Agenda**

Carol Edmonds said she would like the alternate route into this building to be better marked while the current elevator is out of order.

### **b. Matters on the Printed Agenda**

(These matters will be considered when the Board addresses that item on the agenda below.)

## **3. Announcements, Petitions and Comments by Board Members**

Commissioner McKee said given the damage that happened two weeks ago in the tornado, and the many homeowners with a lot of debris, he is concerned about fees. He said the waste disposal fees have not been waived, and once a landowner can confirm damage from that storm, he would ask that a permit be given to waive the fees. He said the County needs a process going forward to address these issues for future storms.

Commissioner Marcoplos said he attended a GoTriangle meeting last week, and the commuter rail project is being analyzed. He said given that light rail is done, it has been determined that it might be wise to include Hillsborough and Burlington, along with Johnston County, in the first phase. He said there will likely be a request for funding in the near future for a study; somewhere around \$80-85,000.

Commissioner Bedford said May is National Mental Health Awareness Month and particularly Mental Health Awareness for Children's Day. She said many schools will be participating to reduce stigma.

Commissioner Greene said there is a new essay collection out called Mothers and Strangers, in which she has an essay. She said there will be a reading on Wednesday, May 8 at the Orange County Public Library.

Commissioner Greene said she attended the TJCOG meeting last week, where climate related emergencies were discussed.

Commissioner Greene said she attended the Sequential Intercept Model meeting last week, which was organized by Cait Fenhagen, Criminal Justice Resource Director, and brought together all stakeholders in the criminal justice system to discuss ways to divert people out of the criminal justice system due to mental health/substance abuse needs.

Commissioner Greene said the Board has her Climate Reality Project report, and she highlighted the conclusion and petitioned the staff to look at the feasibility of including carbon offsets when making long distance travel.

Commissioner Dorosin said last night he attended the Fire Chiefs Council Meeting, and there was a lot of discussion on risk management with all of the departments, as well as conversation about communication during the tornado, and ideas to ensure that all have effective communication. He said there was also discussion about the pending remediation of the 911 center, which should begin on May 13.

Commissioner Dorosin said he attended the education rally in Raleigh yesterday. He said it was powerful show by all, and he was very encouraged that the talking points also included Medicaid expansion and living wage, and also more resources for guidance counselors, nurses, etc.

Commissioner Dorosin said there was a story in paper about new luxury apartments going into Chapel Hill, replacing affordable apartments. He said 190 households will be displaced. He said Chapel Hill is working with these residents to find new housing, but has only been able to help half of them thus far. He said the County has funds in its housing funds, and he petitioned Sherrill Hampton, Housing Director, to reach out to see if these folks are eligible for any County funds. He said this story highlights challenges around affordable housing. He said this is gentrification, and they are losing affordable housing. He said the developer is making a payment to the town, but is not required to build any new affordable housing. He said they have to find new housing for these folks, and this is why affordable housing discussions are so critical, especially on the Greene Tract.

Commissioner Dorosin said the last item is a handout at their places. He said John Roberts has been sending the Board updates on local bills in the General Assembly, and specifically those related to the ones in the Board's legislative goals. He said he thought it would be a good idea to bring forth a resolution stating Orange County's support of certain bills. He would like the Board to consider adopting this resolution.

Chair Rich said John Roberts sent an email with this draft resolution stating that he spoke with local legislators, who said the resolution may not necessarily be helpful, but it will not hurt.

**ORANGE COUNTY BOARD OF COMMISSIONERS**  
**Resolution Detailing Orange County's Support for Specific Legislation Filed in the 2019-2020 Legislative Session**

WHEREAS, the North Carolina General Assembly recently entered the 2019-20 long session; and

WHEREAS, the members of the North Carolina General Assembly have filed numerous bills having significant local impact; and

WHEREAS, the Orange County Board of Commissioners believes there are many issues of importance to all North Carolina counties that are contained within some of these filed bills and should be supported.

NOW THEREFORE we, the Orange County Board of Commissioners, do hereby support, and request the North Carolina General Assembly pass, the following bills introduced in the 2019-2020 legislative session:

**AFFORDABLE HOUSING**

- 1) **House Bill 708 and House Bill 907** -- Establishing a legislative committee to study affordable housing in North Carolina (H708) and prohibit housing discrimination based on source of income (H907);

**BROADBAND ACCESS**

- 2) **Senate Bill 645 and House Bill 431** – Expanding local government authority to work with the private sector in providing broadband access in underserved areas through constructing and leasing infrastructure to private service providers;

#### **EDUCATION**

- 3) **House Bill 241** – Provides for an education bond to be voted on by North Carolina voters;

#### **HOMESTEAD EXEMPTION AND CIRCUIT BREAKER**

- 4) **Senate Bill 657 and House Bill 695** – Expands the Homestead Exemption and Circuit Breaker (S657) and expands the Homestead Exemption and Circuit Breaker for disabled veterans and surviving spouses of emergency personnel.

#### **LIVING WAGE**

- 5) **Senate Bill 291 and House Bill 830 and House Bill 832** – Providing an opportunity for increased wages for those of lower income by creating a statewide “living wage”;

#### **NON-DISCRIMINATION**

- 6) **House Bill 514 and Senate Bill 455 and Senate Bill 486** – Provide for an expansion of protected classes in North Carolina and would help eliminate discrimination against designated classes (H514 and S486) and eliminate pay discrimination based on gender (S486);

#### **PERSONAL NEEDS**

- 7) **House Bill 752 and House Bill 753** – Providing increases in personal needs funds for assisted living facility residents who receive State-County Special Assistance (H752) and for Medicaid recipients residing in nursing homes (H753);

#### **RECYCLING**

- 8) **House Bill 759 and House Bill 823** – Providing new opportunities for electronics recycling (H759) and providing additional funding for local recycling programs focused on single use plastics (H823);

#### **SMART START FUNDING**

- 9) **House Bill 124 and Senate Bill 336** – Appropriate additional funds for Smart Start;

A motion was made by Commissioner Dorosin, seconded by Commissioner Greene to adopt this, send it to their legislative delegation and all 100 counties.

Commissioner Dorosin said the Board has already adopted a resolution endorsing these bills and has already staked out a position, and the resolution can be put on the website as a resource for the public.

Commissioner Greene said one bill is on the list that was not on the Board’s legislative agenda, which is a law that will ban discriminating against source of income, which would stop landowners from being able to deny housing choice vouchers. She said this is great.

Commissioner Marcoplos said this resolution is also letting the public know that these issues are out there and are important.

#### **VOTE: UNANIMOUS**

Chair Rich said she and Commissioner Marcoplos met with their OWASA representatives, and discussed the aquavista program. She said they went on to Hillsborough Elementary to meet with 5<sup>th</sup> graders, who were remarkable children.

Chair Rich said the Chapel Hill and Carrboro Mayors were invited to the Department of Transportation (DOT) luncheon meeting, and meeting notes have been issued.

Chair Rich said the following day she went to Carrboro Elementary School, and greeted students.

Chair Rich said she, Commissioner Dorosin, Commissioner Marcoplos and Commissioner Greene attended the 10-year celebration at Northside, along with the CEF graduation.

Chair Rich said she also attended the Community Dinner.

Chair Rich said last night she, Commissioner Marcoplos and Commissioner Greene celebrated the OCS teacher of the year, Kelly Arnold.

Chair Rich said she and the mayors had their quarterly meeting today, and she will send out her notes.

Chair Rich said OWASA sent the Board a letter about Senate Bill 536, and House Bill 570, which would add a dollar each month to both water and sewer accounts, but would never come back to benefit OWASA or its customers. She read a portion of the letter, and asked the Board if it wants her to send a letter or resolution against this bill. She said this sounds like extortion of counties that do not have distressed systems, but will still have to pay for those that do.

Commissioner Marcoplos said he would be favor of sending a letter to support OWASA.

Commissioner Dorosin said he would like more information about this, and whether these funds will be distributed to those communities that are underfunded.

Chair Rich said it is not necessarily to underfunded areas, but rather to distressed systems. She said OWASA will never be a distressed system, and therefore, will never benefit from these funds.

Commissioner Dorosin said as residents of the state, one could argue that all benefit when everyone has access to clean water and sewer.

Commissioner Bedford said a large corporation would pay one dollar, but so would her own household. She said this is not equitably distributed like a tax might be.

Chair Rich said she would work with John Roberts on this.

Chair Rich said the Board of Adjustment (BOA) in Chapel Hill added two more positions to their committee, which have been difficult to fill. She said the Board needs to think what it may want to do about this: keep those two seats, or fill those seats with other persons other than JPA and ETJ. She said meetings often do not have a quorum, which is difficult.

Chair Rich said recordings of BOA meetings were initiated during concerns about The Barn meetings. She said the BOA meetings are scheduled monthly, and are often cancelled right before the meeting. She said there are very few people in attendance at these meetings, but in order to create video, the meeting must occur in this large room in the Whitted facility, and this room is in high demand. She said the contractors who are scheduled to video these meetings are repeatedly losing revenue on a last minute basis. She said she recommends to only having audio recordings moving forward that can be posted online. She petitioned the Board to discuss this at a future meeting.

Commissioner Dorosin suggested using Facebook live, or have the meetings videotaped with a stationary camera.

Commissioner Dorosin said the challenge with audio only is that one cannot always know who is speaking, etc. He would question how useful an audio only is.

Chair Rich asked if staff would come up with some options for future Board discussion.

#### **4. Proclamations/ Resolutions/ Special Presentations**

##### **a. Older Americans Month Proclamation**

The Board considered voting to approve the proclamation designating May 2019 as Older Americans Month and authorize the Chair to sign the proclamation.

Heather Altman, Vice Chair of the Board on Aging, and Janice Tyler, Department on Aging Director, presented this item.

**BACKGROUND:**

May is Older Americans Month, a tradition dating back to 1963. For many years the Board of Commissioners has issued a proclamation for Older Americans Month. This year's national theme is *Connect, Create, Contribute*. The theme emphasizes that no one is ever too old (or young) to take part in activities that can enrich their physical, mental, and emotional well-being. It also celebrates the many ways in which older adults make a difference in their communities. It encompasses the idea that getting older does not mean what it used to. For many aging Americans, it is a phase of life where interests, goals and dreams can get a new and second start. Today, aging is about eliminating outdated perceptions and redefining the way each individual wants to age.

President Lyndon B. Johnson signed the Older Americans Act into law in July 1965. Since that time, the Act has provided a nationwide aging services network and funding that helps older adults live with dignity in the communities of their choice for as long as possible. These services include senior centers, daily lunch programs, caregiver support, community-based assistance, preventive health services, elder abuse prevention, and much more.

While the Department on Aging offers outstanding programs and services to older adults year-round, Older Americans Month offers an opportunity to emphasize how older adults can access the home- and community-based services needed to live independently in their communities. It is also an occasion to highlight how older adults are engaging with and making a difference in their communities. Project EngAGE Senior Leaders are shining examples of how it is to *Connect, Create, Contribute* by connecting in their communities and reinventing themselves through creating new projects and contributing to their community. Their work is organized into thirteen Senior Resource Teams working in the following areas: Faith Based Outreach; Senior Falls Prevention and Health Promotion; End of Life Choices; Neighborhood Connections, Senior Rural Hunger; Senior Transportation and Mobility; Caregiver Support Team; Community Visiting; Mental Health and Aging; Long Term Care; Intergenerational Aging; Aging Policy and Advocacy; and LGBTQ and Aging.

Today there are over 28,000 Orange County residents who are 60+ and, of that group, over 1,800 who are over age 85. As large numbers of baby boomers reach retirement age, it is a goal to keep them physically and socially active through their 80s and beyond. Lifelong participation in community, social, creative and physical activities has proven health benefits, including retaining mobility, muscle mass and cognitive abilities. Older adults are not the only ones who benefit from their engagement in community life - studies show their interactions with family, friends, and neighbors across generations enrich the lives of everyone involved. In honor of this year's theme, *Connect, Create, Contribute*, everyone is challenged to get connected by participating in activities that promote mental and physical wellness, offering wisdom and experience to the next generation as everyone works to create the best community possible, and contribute to the community by seeking mentorship of someone with more life experience. No matter where an individual is in life, there is no better time than now to start living life to the fullest.

Commissioner Bedford read the proclamation:

**ORANGE COUNTY BOARD OF COMMISSIONERS  
PROCLAMATION  
Older Americans Month – May 2019  
Theme - “Connect, Create, Contribute”**

**Whereas**, Orange County includes almost 28,000 persons aged 60 and older who enrich our community through their diverse life experiences; and

**Whereas**, Orange County is committed to strengthening our community by connecting with and supporting older adults, their families, and caregivers and acknowledging their many valuable contributions to society; and

**Whereas**, Orange County recognizes the importance of bringing together all generations and engaging in activities that promote physical, mental, and emotional well-being for the benefit of all; and

**Whereas**, Orange County can enhance the lives of older Americans in our community by:

- Promoting home and community based services that support independent living;
- Involving older adults in community planning, events, and other activities; and
- Providing opportunities for older adults to work, volunteer, learn, lead and mentor;

**Now Therefore**, we, the Orange County Board of Commissioners, do hereby proclaim May 2019 to be Older Americans Month, and urge every resident to take time this month to recognize older adults and the people that serve them as essential and valuable members of our community.

This the 2<sup>nd</sup> day of May, 2019.

Heather Altman said she has personally seen the dedication of the BOCC towards making Orange County an amazing place for seniors to live. She thanked Janice Tyler, for ongoing efforts to insure meaningful services and supports.

Heather Altman said the 5<sup>th</sup> annual Orange County Direct Care Worker awards will be held next week.

Janice Tyler thanked the BOCC for its support.

A motion was made by Commissioner Bedford, seconded by Commissioner McKee for the Board to approve the proclamation and authorize the Chair to sign the proclamation.

**VOTE: UNANIMOUS**

**b. Proclamation Recognizing Daniel Aaron Toben**

The Board considered voting to approve a proclamation recognizing Daniel Aaron Toben for his services to Orange County.

**BACKGROUND:**

Daniel Aaron Toben has been a leader in environmental restoration and remediation in Orange County. Mr. Toben has made significant contributions to improve the health and welfare of the residents of Orange County. He has worked diligently, at times leading multiple groups, to improve the quality and natural beauty of Orange County’s roadsides, streams and forests.

Commissioner Marcoplos read the proclamation:

**ORANGE COUNTY BOARD OF COMMISSIONERS  
PROCLAMATION RECOGNIZING  
DANIEL AARON TOBEN**

**WHEREAS**, Orange County is committed to the health of its residents, both human and non-human; and

**WHEREAS**, trash and refuse discarded in the forests and streams and roadsides in Orange County pose a health risk to those residents, and despoil the County's natural beauty; and

**WHEREAS**, the Mission of Orange County to provide services to its residents depends on the energy, skills and dedication of all our employees and volunteers; and

**WHEREAS**, Daniel Aaron Toben, a lifelong resident of Orange County, has voluntarily spent thousands of hours and thousands of dollars of his earned income over the past ten years cleaning up trash and tires in some of the most neglected parts of Orange County; and

**WHEREAS**, Daniel Aaron Toben has led school groups and church groups on volunteer clean-up days around Orange County; and

**WHEREAS**, Daniel Aaron Toben is voluntarily teaching classes about environmental restoration and remediation to middle school and high school students across Orange County; and

**WHEREAS**, Daniel Aaron Toben has raised over \$6,500 from concerned residents via online crowd-funding sites to purchase trash bags, gloves, and others supplies needed to complete his tasks for the benefit of Orange County;

**NOW, THEREFORE**, the Orange County Board of Commissioners recognizes the significant contribution that Daniel Aaron Toben has made to improve the health and welfare of the residents of Orange County and to its streams and forests, offers thanks to Daniel Toben for his sacrifice of time and resources to improve the quality of life of the residents of Orange County, and for the example that he sets for the students he teaches and leads in environmental restoration and remediation across the County and encourages others to likewise help keep Orange County the most beautiful county in North Carolina.

This the 2<sup>nd</sup> day of May 2019.

Daniel Toben thanked the Board of County Commissioners, and especially Commissioner Marcoplos for this recognition. He said he is from Orange County (Chapel Hill), and a lot of people in attendance tonight have cleaned up about 4,000 bags of litter and tires from Orange County. He said some of his best friends have been made through this process.

Commissioner Marcoplos said he has been following his exploits on Facebook, and the commitment is laudable and unique.

Chair Rich thanked him for his clean up at the end of her street

A motion was made by Commissioner Marcoplos, seconded by Commissioner Dorosin for the Board to approve the proclamation and authorize the Chair to sign the Proclamation Recognizing Daniel Aaron Toben.

**VOTE: UNANIMOUS**

**c. Distinguished Budget Presentation Award**

The Board recognized the budget staff of the Orange County Finance and Administrative Services Department for earning the Government Finance Officers' Association (GFOA) Distinguished Budget Presentation Award for the 2018-19 fiscal year budget documents.

**BACKGROUND:**

GFOA is an internationally recognized organization that offers guidance and support to local and state government budget and finance professionals throughout the United States and Canada. The GFOA's Distinguished Budget Presentation Award is the highest form of recognition in governmental budgeting and represents a significant achievement by the organization. Its attainment represents a major achievement by a governmental entity and its budget team. In order to receive this award, the County's budget and capital planning documents must meet stringent program criteria such as policy documents, operations guides, financial plans, and communications devices.

This year marks the twenty-seventh year that Orange County has received the GFOA Distinguished Budget Presentation Award. Eligibility standards and expectations for the award become more stringent and rigorous each year. The County commends the budget staff for their ability to consistently achieve the high standards required to receive this esteemed award.

Gary Donaldson, Chief Financial Officer, made the following PowerPoint presentation:

**Distinguished Budget Award Reporting**  
**Department of Finance and Administrative Services**

- **Government Finance Officers Association (GFOA) of the U.S. and Canada**
  - Primary Finance Association for State and Local Governments
  - 1,600 Governments participate in the Budget Awards Program
  - Budget Award Program focus:
    - *Policy Instrument*
    - *Financial Plan*
    - *Operations Guide*
    - *Communications Device*
- **County Finance and Administrative Services**
  - Budget team's 27<sup>th</sup> year receiving Distinguished Budget Award
  - County rated proficient or outstanding in 27 categories by peer reviewers
  - County Budget for FY 2019-20 includes Key Performance Indicators and integrates use of Financial Model in Budget Formulation
  - Quarterly Reporting provides regular financial performance and communication of the Annual Operating Budget

**Budget Awards Program Focus**

**Budget Awards 27 Criteria- graph**

### **Long-Term Financial Model: Integration in Annual Operating Budget Formulation**

- **Financial Policies**
  - Compliance with Board Adopted Fund Balance Policy
  - Education and Outside Agency Funding Targets
  - Use of Non-Recurring Revenue to One-Time Expenditures Only
- **Capital and Debt Policies**
  - Impact of Capital Investment Plan on Annual Operating Budget
  - Long-Term Debt Ratios; Debt Service as % of Budget and Total Debt to Assessed Value
- **Long-Term Financial Forecast**
  - Review of Historical Revenues and Expenditure Trends from FY 2003 to Update Five-Year Financial Forecast Model
  - Current Fiscal Year Estimates are basis for Budget Formulation
  - 2% CPI growth assumption for Expenditure Drivers

### **Budget Formulation: Key Objectives**

The Board recognized the budget staff of the Finance and Administrative Services Department for the receipt of the GFOA Distinguished Budget Award, and Commissioner Greene presented the GFOA plaque to the staff.

Commissioner Dorosin referred to the slide that has the criteria, and asked if there is a reason that one section is blacked out.

Gary Donaldson said that is just an excerpt.

Commissioner Dorosin asked if the scores are present when this is received from the viewers.

Gary Donaldson said yes.

Commissioner Dorosin said he would like to see these scores in the future.

#### **d. Presentation of Manager's Recommended Fiscal Year 2019-20 Annual Operating Budget**

The Board received the Manager's Recommended FY 2019-20 Annual Operating Budget.

#### **BACKGROUND:**

Each year during the month of May, the County Manager presents the Board of County Commissioners with a recommended spending plan for the next fiscal year. The Board of County Commissioners and County staff have held work sessions, as well as the BOCC Retreat, over the past nine months to discuss various issues and projects that guided the recommendations related to the County's FY 2019-20 Budget. During the meeting, the Manager will provide a brief presentation of the Recommended FY 2019-20 Annual Operating Budget.

The Board of County Commissioners will conduct two Budget Public Hearings – the first at 7:00 p.m. on Tuesday, May 14, 2019 at the Richard Whitted Meeting Facility, 300 West Tryon Street in Hillsborough, and the second at 7:00 p.m. on Thursday, May 16, 2019 at the Southern Human Services Center, 2501 Homestead Road in Chapel Hill.

Bonnie Hammersley made the following PowerPoint presentation:

#### **FY2019-20**

#### **COUNTY MANAGER RECOMMENDED BUDGET**

**BUDGET PRIORITIES**

- DEBT SERVICE
- PERSONNEL COST
- CHCCS AND ORANGE COUNTY SCHOOL FUNDING
- CONTRACT OBLIGATIONS
- RESERVE LEVELS

**BUDGETED REVENUES AND EXPENDITURES - GRAPH****BUDGETED REVENUES - GRAPH****BUDGETED EXPENDITURES - GRAPH****ASSUMPTIONS**

- Property Tax Growth: 2.1% = \$3,226,735
- Sales Tax Growth: 4.0% = \$975,874
- General Fund Reserve: 16% = \$34.8 million

**Tax Rate Increase \$0.0150 to \$0.8654 - Chart**

- 0.01 on county tax rate = \$1,877,087
- \$0.0150 on county tax rate = \$2,815,630

Commissioner Dorosin clarified that the recommendation is highlighted, and the *not* recommended is how much.

Bonnie Hammersley said it would be just under a nickel, plus just under a penny.

Commissioner Dorosin said the option would be the total of two columns.

Bonnie Hammersley said yes, it would be 5.8 cents.

Commissioner Dorosin asked if the Board selected that option, would there be a forecast of 2021-2022 projections.

Bonnie Hammersley said those projections would not be necessary. She resumed the presentation:

**0.0150 Tax Rate Increase Impact - Chart****0.0580 Tax Rate Increase Impact (Option with One-Time Tax Rate of 0.0490 cents for Debt Service and 0.0090 for Operations in FY2019-20) - Chart****Education - ADM - graph****Education - OPERATIONS/per pupil - graph****Education - CAPITAL needs - graph****Education - County Appropriation - graph****Durham Tech - Chart**

Commissioner Dorosin said, in the future, it would be helpful to have the comparison on this slide; what is requested, compared to what is recommended.

Bonnie Hammersley said Durham Tech requested \$723,000, which she recommended, and Durham Tech also requested the \$200,000. She said Durham Tech also requested \$100,000 in the capital outlay, \$25,000 for the Skills Development Center on Franklin Street, which she did not recommend at this time.

### **Outside Agencies – Chart**

### **Outside Agencies – Chart**

### **Fire Districts – Chart**

### **County Departments – Employee Compensation**

### **FUNCTIONAL LEADERSHIP TEAMS**

#### **COMMUNITY SERVICES**

- ✓ Increase Solid Waste Program Fee by \$10 (from \$132 to \$142 per year)
- ✓ Solid Waste – Enterprise Fund (No General Fund support)
- ✓ Orange County Public Transportation – OCPT Drivers - 2.0 FTE and Operations Manager -1.0 FTE (offset by Article 43 Sales Tax proceeds and additional revenues)

#### **GENERAL GOVERNMENT**

- ✓ IT Security Officer -1.0 FTE, starting 1/1/20
- ✓ Diversity, Equity, and Inclusion Training – 2<sup>nd</sup> year of 3 year plan (fund reallocation)

#### **HUMAN SERVICES**

- ✓ Navigators – 8.25 FTE (fund reallocation)

#### **PUBLIC SAFETY**

- ✓ Criminal Justice Resources Attorney – 1.0 FTE, starting 10/1/19
- ✓ Sheriff Deputies – 5.0 FTE
- ✓ Community Paramedic

### **Budget Availability:**

- Clerk to Board of Commissioners
- County Finance & Administrative Services Office
- Orange County Library
- Chapel Hill Public Library
- Carrboro/McDougle Branch Library
- Orange County Website - <http://orangecountync.gov>

Bonnie Hammersley recognized and commended the Budget office and staff for its assistance.

Commissioner Dorosin said thanked Bonnie Hammersley, and all of the staff, for this budget, and a thorough and detailed comprehensive strategy

Commissioner Dorosin said he is gratified to see some of the critical issues the Board has discussed included in this budget, despite its lean nature.

**5. Public Hearings**  
None

**6. Regular Agenda**

a. **Adoption of the Final Financing Resolution Authorizing the Issuance of \$16,950,000 in Installment Purchase Financing for Various Capital Investment Plan Projects**

The Board considered voting to adopt the final financing resolution authorizing the issuance of approximately \$16,950,000 in installment financing to finance capital investment projects and equipment for the fiscal year, and including amounts to pay transaction costs.

**BACKGROUND:**

At the March 19, 2019 meeting, the Board of County Commissioners received preliminary information of capital projects and equipment financing for the year. At that meeting, the Board made a preliminary determination to finance costs of these projects and equipment by the use of an installment financing, as authorized under Section 160A-20 of the North Carolina General Statutes. The financing will also include amounts to pay transaction costs.

The Statutes require that the County conduct a public hearing on the proposed financing and refinancing contracts. The County conducted a public hearing at the March 19, 2019 meeting, and adopted the resolution supporting the application to the Local Government Commission (LGC) for approval of the financing. County staff has been in contact with the LGC staff, and staff expects no issues with receiving LGC approval.

If the Board adopts the final financial resolution authorizing final approval to the financing at tonight's meeting, staff expects the LGC to approve the financing plan at the LGC's meeting on May 7, 2019. Under the current schedule, staff expects to set the final interest rates and other terms of the financing in April 2016, and to close on the financing the week of May 27th. It is requested that the Board approve a financing amount not to exceed \$16,950,000 and a maximum interest rate of 4.00%. The 55-page Draft Preliminary Official Statement is available upon request from the County's Finance and Administrative Services staff.

**FINANCIAL IMPACT:** There will be a financial impact in proceeding with the financing. At current rates, preliminary estimates of maximum debt service applicable to the capital investment projects and equipment financing would require the highest debt service payment of \$1.7 Million in FY 2021. A portion of this debt financing is related to projects where the debt service payments will be paid from Article 46 Sales Tax and Solid Waste Program Fees.

Gary Donaldson made the following PowerPoint presentation:

**Series 2019A Limited Obligation Bonds**  
**Final Financing Resolution**  
**Gary Donaldson, Chief Financial Officer**  
**May 2, 2019**

**Purpose:**

- Limited Obligation Bonds pursuant to NC Statute Section 160A-20
- Payments for the Limited Obligation Bonds, Series 2019A will be made to Trustee by March 25 (for April 1 debt service) and by September 25 (for October 1 debt service); estimated interest rate not to exceed 4%
- The Series 2019A Limited Obligation Bonds are secured by a Deed of Trust, with a security interest in various County buildings and land with a total collateral value estimated at \$15.7 million

- The Series 2019A Limited Obligation Bonds will fund various County projects including:
  - Vehicles and Equipment (5-8 Years): \$4.0 Million
  - County/School Facility Improvements: \$11.7 Million
  - Land/ Easements: \$0.4 Million
  - Total: \$16.1 Million

### **Key Financing Terms:**

- Security Pledge- County collateral Government Services Annex, Government Services Link Center, District Attorney Building, Emergency Operations Center and the Northern Campus Site Land
- Maturity Term- 5- 20 Year maturities matches with the useful life of the assets
- Estimated Interest Rates- up to 4% subject to market conditions
- Maximum Annual Debt Service not exceeding \$1.7 Million (FY 2020-21)
- Source of Repayment- Property Tax, Article 46 Sales Tax (for Hillsborough EDD Utility) and Solid Waste Fees (for Vehicles and Equipment)
- Subordinate Lien and Pledge to General Obligation Bonds
- Rating Affirmations- AA1/AA+/AA+ from Moody's, Standard & Poor's and Fitch Ratings

### **Key Debt Model Metrics - graph**

### **Financing Schedule**

Bob Jessup, Bond Counsel, said the recommended action is to adopt the resolution.

Commissioner Dorosin asked if it could be explained how this is limited versus general obligation if property tax is the source of repayment.

Bob Jessup said there is a difference between the property tax being the expected source of the repayment and a limited obligation bond, and the County having made a legally enforceable promise to levy property taxes as may be necessary, which is what occurs in a general obligation bond. He said it is the expected source, but if a limited obligation bond is not paid, one cannot be forced to raise taxes as one theoretically could be when failing to pay a general obligation bond.

Commissioner Dorosin said it is not pledging the taxing authority.

Bob Jessup said yes.

Commissioner Marcoplos asked if the "Rogers Road Community Center infrastructure" could be clarified.

Gary Donaldson said it was part of the utility infrastructure connections for water and sewer.

Chair Rich asked if solar panels will be put there.

Travis Myren said not this budget year.

A motion was made by Commissioner McKee, seconded by Commissioner Bedford for the Board to approve the resolution as presented authorizing the steps to proceed with the financing of the stated capital projects and equipment.

### **VOTE: UNANIMOUS**

- b. **Interlocal Agreement with Towns of Chapel Hill and Carrboro Related to the Historic Rogers Road Area Private Sewer Service Lateral Connection Installations for Qualified Low-to-Moderate-Income (LMI) Homeowners – Cost Share**

The Board considered voting to approve an Interlocal Agreement between Orange County, the Town of Chapel Hill, and the Town of Carrboro to jointly fund the costs of private sewer service lateral connection installations for qualified Low-to-Moderate-Income (LMI) homeowners in the Historic Rogers Road sewer service area.

Craig Benedict, Planning Director, presented this item:

**BACKGROUND:** The newly constructed Historic Rogers Road Area gravity sewer system is a public system owned by Orange County and operated by the Orange Water and Sewer Authority (OWASA). The general contractor for the sewer expansion project has installed approximately 108 sewer service stub-outs/clean-outs to lots within the Historic Rogers Road sewer service area. The design and construction of the Historic Rogers Road Area gravity sewer system was initiated based on the recommendations contained within the Historic Rogers Road Neighborhood Task Force Final Report dated September 17, 2013. The 67-page Report is available on-line at <https://www.townofchapelhill.org/home/showdocument?id=25341>. The map at Attachment 3 is from the Report and formed the basis for the gravity sewer system layout and design. The costs associated with the design and construction of the gravity sewer system were shared between Orange County, the Town of Chapel Hill, and the Town of Carrboro as specified in an Interlocal Agreement entered into on December 13, 2016 (Attachment 1).

Orange County, in partnership with the Towns of Chapel Hill and Carrboro, will be providing joint funding to cover the costs of private sewer service lateral connection installations, septic tank abandonments and payments of OWASA sewer system development fees for qualified LMI homeowners of existing dwellings located on Heritage Lots within the Historic Rogers Road sewer service area. There are 62 Heritage Lots on which existing dwellings are located, but the exact number and locations of LMI qualifying households within those 62 existing dwellings is unknown at this time. The public funding for installation of private sewer service lateral connections for qualified LMI homeowners will be conducted over a three (3) year period.

Private sewer service lateral connection installation work will be triggered, and subsequently scheduled, based on formal requests to Orange County by Heritage Lot homeowners to connect to the gravity sewer system. Therefore, the total length of sewer service lateral pipe to be installed and the total number of septic tanks to be abandoned as part of the solicitation award is unknown at this time. The total cost of each private sewer service lateral connection installation will be site-specific, based on the configuration and constraints of the property and the dwelling to be served. Orange County staff estimates that up to 27 LMI-qualified Heritage Lot homeowners will request connection to the gravity sewer system over the three (3) year period in which public funding will be available.

Attorneys for Orange County and the Towns of Chapel Hill and Carrboro have previously advised their elected officials, managers, and staffs that the respective legal departments do not believe the local governments have the necessary authority to pay for private sewer service lateral connection installations that are not owned by "persons of low and moderate income". Therefore, non-LMI Heritage Lot homeowners will not be able to utilize the joint funding that will be made available by the proposed Interlocal Agreement (Attachment 2). Non-LMI Heritage Lot homeowners (owner-occupied) wishing to connect to the gravity sewer system in the Rogers Road area will be able to access a no-interest 10-year loan from Orange County, on a voluntary basis, to help cover the associated costs.

The proposed Interlocal Agreement (Attachment 2) is the product of a joint collaborate review effort by the Rogers Road Staff Working Group. The Group meets on a bi-weekly basis and consists of designated representatives from Orange County, the Towns of Chapel Hill and Carrboro, and OWASA. The proposed Interlocal Agreement has also been reviewed and

approved by the respective Attorneys of the three local governments. The Chapel Hill Town Council is scheduled to consider the proposed Interlocal Agreement on May 1, and the Town of Carrboro Board of Aldermen is scheduled to consider the proposed Interlocal Agreement on May 7.

**FINANCIAL IMPACT:**

There is adequate existing Planning & Inspections staff and Housing & Community Development staff to complete the responsibilities enumerated in the proposed Interlocal Agreement (Attachment 2). The installation of private sewer service lateral connections will occur over the next three years (2019, 2020, 2021), commencing upon the adoption of the proposed Interlocal Agreement and upon the solicitation of pre-qualified licensed plumbers to complete the private sewer service lateral connection installation work.

Orange County had budgeted \$220,000 in the current (FY18/19) Capital Investment Plan (CIP) to fund this program, with the expectation of reimbursement by the Towns, as detailed in the proposed Interlocal Agreement. Staff will do a CIP amendment to add an additional \$23,000 transferred from the construction account for a total of \$243,000, which matches the related ILA. If Planning & Inspections staff determines that the costs of private sewer service lateral connection installations for LMI-qualified Heritage Lot homeowners may exceed the allocated budget, the staff will present a CIP amendment to the BOCC for consideration.

Commissioner Dorosin clarified the 62 potential Heritage lots may be eligible and at least 27 will likely qualify, and there may be more.

Craig Benedict said yes.

Commissioner Dorosin asked if as many as there are that qualify will be eligible to get this support.

Craig Benedict said yes.

Commissioner Dorosin asked if one only gets the full amount if one applies in the first two years, and only 50% if one applies in year three.

Craig Benedict said that is correct.

Commissioner Dorosin asked if there is a rationale behind this drop off.

Craig Benedict said it intends to have people connect as soon as possible, and to abandon septic systems that might be failing, sooner rather than later. He said letters will go out later this month, if all local boards approve this. He said the goal is to get as many people connected as soon as possible.

Commissioner Dorosin asked, if one does not sign up until the third year, would one still be eligible for the no interest loan for the other 50%.

Craig Benedict said yes.

Commissioner Dorosin asked if the Board wants to add in a provision that the loan will be forgiven over time, to incentivize people to remain in the community.

Chair Rich said this was discussed at the Rogers Road meeting, and it was concluded that if the owner moves before the ten year loan was up, the loan follows with the people that buy the property.

Craig Benedict said that is correct.

Commissioner Dorosin said he wanted the loan to go away after a period of time, unless it is transferred outside of the family. He said forgiving the loan incentivizes people to stay and not sell out to developers. He said if the property goes to a developer, or non-family member, the loan should be due immediately. He said he hopes residents will be eager to connect

quickly, within the first two years, and the composition of the neighborhood can remain the same.

Craig Benedict said the interlocal agreement covers the low to moderate income families, and asked if Commissioner Dorosin wants more information about the 10-year loan, and if there could be provisions regarding owners staying in the homes. He said this would be a policy regarding the 10-year, no interest loan.

Commissioner Dorosin said yes, and he wants to think more about all of this, and find ways to reduce or remove the burden of the loan.

Commissioner Dorosin asked if the cut off for low to moderate income in Orange County could be identified.

Craig Benedict said the Housing Department would evaluate the criteria.

Sherrill Hampton said it depends on the number of people in a household, and she can send the Board the current table tomorrow. She said the new income limits will come out in June 2019.

Commissioner Dorosin asked if the estimate of the cost per house includes a flat fee that gets paid to OWASA.

Craig Benedict said the fee is based on the house size, and some changes have been made to make it less money for the smaller house.

Commissioner Dorosin clarified that it is not based on the income of the resident.

Craig Benedict said no.

Commissioner Dorosin said lowest amount is \$3000, and about a 1/3 of the estimated costs are just fees getting paid to OWASA. He said this is counterintuitive and counterproductive.

Commissioner Dorosin asked John Roberts if the Board is legally prohibited from assisting residents that are not low to moderate income.

John Roberts said no, the Board is not legally prohibited, but if the Board sets up a program to benefit a small group of people in this area, who do not qualify as low to moderate income, then the program would have to be available to every other similarly situated person in the County.

Commissioner Dorosin asked if the Board could declare this area an economic redevelopment district.

John Roberts said he would have to research this.

Commissioner Dorosin said he would like to keep this community intact, and he would appreciate any tweaking on this. He said he is very grateful for, and encouraged by, all the work that has been done so far.

Commissioner Marcoplos asked if the low and moderate income is regulated by a federal formula, and if the BOCC satisfied that this formula is accurate within the local economy.

Sherrill Hampton said it is a federal formula, and since the limits are high, it is within the local limits. She said this is especially true of the federal programs.

Commissioner Marcoplos asked if those who are not low to moderate income, according to the formula, but in reality may be low to moderate income, will still qualify for help; will this catch everyone who really needs help.

Sherrill Hampton said she would prefer not to answer because there are some people who fall so closely above the cut off point, and thus may fall through the cracks. She said the limits are high in Orange County, and she will forward this information as soon as possible. She said these limits are expected to increase again with the 2019 numbers, which would qualify more people as eligible for help.

Chair Rich asked if the Board were to proceed with the proposed incentives, suggested by Commissioner Dorosin, would the item bounce back to Chapel Hill and Carrboro.

Bonnie Hammersley said because this discussion pertains to year three of this agreement, it may be wise to monitor years one and two, and amend the agreement, if necessary, at that time.

Chair Rich asked if Commissioner Dorosin agreed with this plan.

Commissioner Dorosin said he believed that 27 homes is a low estimate, and he said it will be critical to work with local, trusted partners to provide thorough and engaged outreach. He said he wants to ensure that everyone gets connected without cost, if so eligible.

Chair Rich said she thinks this covers all these concerns.

Craig Benedict said staff will stay on top of all of these details, and certainly plans to maximize all available dollars.

Commissioner Dorosin asked if the Rogers Road Community Center and local churches will be accounted for.

Craig Benedict said the community center is already connected, and the church will have to pay the standard amount through an application process with OWASA.

Commissioner Dorosin asked if the church could qualify for this program, given that it is a non-profit.

Craig Benedict said not at this time.

Commissioner Dorosin asked if the BOCC can do anything about this.

John Roberts said the County could consider a non-profit grant, but the church would not qualify on the low to moderate income aspect.

Commissioner Dorosin said he would like more information about this as well.

A motion was made by Commissioner Dorosin, seconded by Commissioner Marcoplos for the Board to:

- 1) Approve the proposed Interlocal Agreement contained in Attachment 2 and authorize the County Manager and Finance Director to sign; and
- 2) Direct staff to move forward with implementation by completing the responsibilities listed in Article 4 of the proposed Interlocal Agreement contained in Attachment 2.

**VOTE: UNANIMOUS**

**ADDED:**

**c. Letter to North Carolina Association of County Commissioners Expressing a Regional Preference for Medicaid Tailored Plans**

The Board considered voting to authorize the Chair to sign a letter to the North Carolina Association of County Commissioners expressing Orange County's preference to align its Medicaid Tailored Plan Region with Durham and Wake counties.

Travis Myren reviewed the information below:

**BACKGROUND:**

In February 2019, the North Carolina Association of County Commissioners was asked by the North Carolina Department of Health and Human Services to assist with phase two of Medicaid transformation by coordinating and facilitating a process to develop recommended regions for Tailored Plans.

The Association has organized a committee to coordinate recommendations. The Committee consists of county commissioner representatives from each Managed Care Organization (MCO) region. This Committee has invited stakeholder input on the composition of Tailored Plan regions. The deadline to provide input is April 17, 2019.

At the April 2, 2019 regular Board meeting, a petition was made requesting that the County communicate Orange County's preference to be part of a Tailored Plan region that also includes Durham and Wake counties. Staff has attached draft language for a proposed letter addressing that interest.

The Board voted on April 16<sup>th</sup> but it was a tied vote and thus failed. Thus, Commissioner Dorosin requested that this be re-visited.

It is proposed that the Board formally authorize the Chair, on behalf of the Board, to sign a letter expressing the County's preference, and for the Clerk to the Board to submit the letter as soon as possible.

Commissioner Bedford apologized that she was unable to attend the April 16<sup>th</sup> meeting due to being with her sister who had open-heart surgery. She said she does have an adult daughter with developmental disabilities, who is served by Cardinal Innovations (CI) and currently resides in Harnett County.

Commissioner Bedford said counties have been asked to provide input about the regrouping for tailored plans. She said tailored plans are in part 2 of the Medicaid expansion. She said this decision will not be made by the MCO grouping, but rather the state DHHS will make the final decision, and requested input from the NCACC and the counties. She said the LME/MCOs will have representatives to this process as well.

Commissioner Bedford said as someone who is very familiar with the process, it would be easier and more accessible for the residents in Orange County to access services in Orange County and be aligned with Wake and Durham counties, as opposed to the 20 counties heading west, with a headquarters in Charlotte.

Commissioner Bedford referred to the CI CEO's comment that more money was spent than appropriated, and said this is expected from most of the counties in the state, because the MCOs had been accumulating fund balance. She said in 2017, the General Assembly (GA) appropriations limited and decreased their funding for those who are uninsured or underinsured, and required maintenance of expenditures at the 2014-2015 level. She said the GA wants the MCOs to spend more than they are appropriated in order to spend down the fund balance.

Commissioner Bedford said on March 27<sup>th</sup> the News & Observer wrote an article reporting that the State Auditor Beth Wood had again found that there are hundreds of millions of dollars being held by these MCOs, in excess of the recommended 2% fund balance.

Commissioner Bedford said today CI responded with actual numbers of the \$4 million community outreach done by CI. She said it was expressed that Orange County is the largest county in this region, but the rates are set by actuaries and are based on a complex formula. She said, even as a CPA, these documents can be hard to follow. She said she has provided the Board with CI's list of eligible members, starting with Mecklenburg County at over 1 million. She said Orange County falls in the middle, but this is irrelevant, as the County will be funded based on the formula on a per person basis.

Commissioner Bedford referred to the issue of funding Club Nova, who came to the Board with the news of this \$500,000 funding promise made by CI, but that this promise was contingent upon Club Nova raising 80% of its \$4.5 million goal by year's end. She said this goal is lofty, if not unattainable.

Commissioner Bedford said there is language that states, "LME/MCOs shall be prohibited from offering, and counties will be prohibited from receiving any financial or material inducement to change or maintain current affiliation," and so these funds to Club Nova should not be a factor in the Board's decision.

Commissioner Bedford said this goes into effect in 2021, and the County is committed for 4 years thereafter. She said sending the letter is no guarantee of regrouping, but is an opportunity to provide input.

Commissioner Bedford said the email from CI also indicated that it is the oldest and most mature MCO, and is thus reason to stay with CI, but she finds this illogical.

Commissioner Marcoplos clarified that sending a letter to NCACC is an opportunity for the Board to express its will, and the DHHS will make the final decision. He asked if the odds of success are known.

Commissioner Bedford said in part 1 of Medicaid, Orange County is grouped differently, but really she has no idea why. She suggested copying the DHHS secretary.

Commissioner Greene said she did not support this last time, but she has now talked with Commissioner Bedford and feels far more informed this evening.

Chair Rich said she and Commissioner Bedford spoke several times, and she also spoke with Club Nova, as well as Representative Verla Insko and Representative Graig Meyer.

#### **PUBLIC COMMENT:**

Ric Bruton, Cardinal Innovations Healthcare, said he regrets Commissioner Bedford was not present at the last meeting. He said he would love to speak further with her about the financial information. He said Medicaid reform is coming in November, and those with mild to moderate mental health and substance abuse disorders will be transition to commercial managed care, which will be a big change. He said there will be another change in 2021, and he does not recommend that the Board add yet another layer of change. He said there is a lot of potential for disruption, and he feels the community served by CI would not be in favor of the Board passing this motion.

Commissioner Dorosin asked if these groupings are changed, would it be in 2021.

Commissioner Bedford said implementation is for 2021. She said Medicaid part 1 will be implemented in November 2019.

Commissioner Dorosin said he has heard a great deal of dissatisfaction from the community regarding CI, and while he was the BOCC representative, he was very disappointed by how the County was treated. He said he is grateful that the Board of County Commissioners is willing to take this up, and he supports this change, as it has been an unsatisfactory relationship.

A motion was made by Commissioner McKee, seconded by Commissioner Bedford that the Board authorize the Chair to sign a letter to the Committee recommending the composition of Tailored Plan Regions that communicates Orange County's preference to be in a Region that includes Durham and Wake counties, and for the Clerk to the Board to submit the letter to the NCACC committee and copy DHHS secretary, and the legislative delegation.

#### **VOTE: UNANIMOUS**

7. **Reports**  
None

8. **Consent Agenda**

- **Removal of Any Items from Consent Agenda**  
8-d Commissioner Marcoplos
- **Approval of Remaining Consent Agenda**

A motion was made by Commissioner McKee, seconded by Commissioner Greene for the Board to approve the Consent Agenda.

**VOTE: UNANIMOUS**

- **Discussion and Approval of the Items Removed from the Consent Agenda**

- d. **Fiscal Year 2018-19 Budget Amendment #8**

The Board considered voting to approve budget, county capital, and school capital project ordinance amendments for fiscal year 2018-19 for Department of Environment, Agriculture, Parks and Recreation (DEAPR); Health Department; Orange County Schools Capital Projects; and Article 46 Sales Tax Proceeds.

Commissioner Marcoplos said he would like to understand the accounting process for the Article 46 sales tax proceeds. He asked if there a reason why the County ends up with additional collected funds, when presumably the money is disbursed annually.

Paul Laughton, Finance and Administrative Services, said the Article 46 Sales Tax actual revenues since inception (April 2012) has been higher than the budgeted amounts. He said the \$1.1 million that is part of Budget Amendment #8 represents collection amounts exceeding the budgeted amount. He said in the future, staff will bring forward budget amendments on an annual basis following the completion of the financial audit.

Chair Rich asked if these Article 46 funds are part of the percentage, which is given to the schools.

Paul Laughton said this is separate, and is part of the CIP. He said the 48.1% is used on current expense, debt service, long range and recurring capital, etc. He said this is put in by the ADM.

Chair Rich said it is above the target.

Paul Laughton said yes.

Commissioner McKee said this is a good thing.

Commissioner Dorosin said since it is not counted in the 48.1%, it would be good to have an assessment of the total amount of education funding.

Chair Rich said these types of add-ons are why the percentage sometimes exceeds 50%.

Bonnie Hammersley said it went above 50% because of the general fund revenue. She said because less fund balance is being used, more general fund revenue is needed. She said the more revenue, the more must be spent to get to the percentage.

A motion was made by Commissioner Marcoplos, seconded by Commissioner Dorosin to approve the budget, county capital, and school capital project ordinance amendments for fiscal year 2018-19.

**VOTE: UNANIMOUS**

- a. **Minutes**

The Board approved the minutes from April 4 and 9, 2019, as submitted by the Clerk to the Board.

- b. **Motor Vehicle Property Tax Releases/Refunds**

The Board adopted a resolution, which is incorporated by reference, to release motor vehicle property tax values for seven taxpayers with a total of seven bills that will result in a reduction of revenue in accordance with the NCGS.

- c. **Property Tax Releases/Refunds**

The Board adopted a resolution, which is incorporated by reference, to release property tax values for one taxpayer with a total of one bill that will result in a reduction of revenue in accordance with North Carolina General Statute 105-381.

**d. Fiscal Year 2018-19 Budget Amendment #8**

The Board approved budget, county capital, and school capital project ordinance amendments for fiscal year 2018-19 for Department of Environment, Agriculture, Parks and Recreation (DEAPR); Health Department; Orange County Schools Capital Projects; and Article 46 Sales Tax Proceeds

**e. Approval of Budget Amendment #8-A for Repair of the Soltys Adult Day Health Space at the Passmore Center**

The Board approved Budget Amendment #8-A for the repair of the space occupied by the Florence Gray Soltys Adult Day Health Program at the Passmore Center.

**f. Intergovernmental Collaboration Pilot Project**

The Board adopted the intergovernmental collaboration framework.

**9. County Manager's Report**

NONE

**10. County Attorney's Report**

John Roberts said the broadband bills are in the General Assembly, and are getting a lot of attention.

Chair Rich asked if there is an update on the bill with the redistribution of tax.

John Roberts said this is still in the finance committee.

Commissioner McKee said the Board needs to insure the commitment made to Club Nova by CI comes to fruition.

**11. \*Appointments**

**a. Advisory Board on Aging – Appointments**

The Board considered making five appointments to the Advisory Board on Aging.

Janice Tyler reviewed the appointments below.

A motion was made by Commissioner Bedford, seconded by Commissioner Greene for the Board to appoint the following to the Advisory Board on Aging:

Position 1 Rachel Bearman, At-Large, for a Partial Term ending 06/30/2020.

Position 4 Dr. Richard White, At-Large, for a Partial Term ending 06/30/2021.

Position 5 Dr. Jennifer Womack, Carrboro Town Limits, for a Partial Term ending 06/30/2021.

Position 6 Vibeke Talley, At-Large, for a First Full Term ending 06/30/2022.

Position 11 Dr. Heather Altman, At-Large, for a Second Full Term ending 06/30/2022.

**VOTE: UNANIMOUS**

Janice Tyler said their board is in the process of vetting applicants for the additional vacant positions and will be bringing back recommendations soon.

Commissioner Dorosin urged the Board on Aging to look for more diversity.

**b. Economic Development Advisory Board – Appointment**

The Board considered making one appointment to the Economic Development Advisory Board.

A motion was made by Commissioner McKee, seconded by Commissioner Marcoplos for the Board to appoint the following to the Economic Development Advisory Board:

- Position 9 Keith Coleman, Core Business Community, for a Second Full Term ending 06/30/2022.

**VOTE: UNANIMOUS**

**12. Information Items**

- c. April 16, 2019 BOCC Meeting Follow-up Actions List
- d. Tax Collector's Report – Numerical Analysis
- e. Tax Collector's Report – Measure of Enforced Collections
- f. Tax Assessor's Report – Releases/Refunds under \$100
- g. Memorandum – Cat Concern

**13. Closed Session**  
NONE

**14. Adjournment**

A motion was made by Commissioner Dorosin, seconded by Commissioner McKee to adjourn the meeting at 9:35 p.m.

**VOTE: UNANIMOUS**

Penny Rich, Chair

Donna Baker  
Clerk to the Board