

**APPROVED 6/4/2019**

**MINUTES  
BOARD OF COMMISSIONERS  
BUDGET PUBLIC HEARING  
May 14, 2019  
7:00 p.m.**

The Orange County Board of Commissioners met for a work session on Thursday, May 14, 2019 at the Whitted Building in Hillsborough, N.C.

**COUNTY COMMISSIONERS PRESENT:** Chair Rich and Commissioners Jamezetta Bedford, Mark Dorosin, Sally Greene, Mark Marcoplos, and Renee Price

**COUNTY COMMISSIONERS ABSENT:** Commissioner McKee

**COUNTY ATTORNEYS PRESENT:**

**COUNTY STAFF PRESENTS:** County Manager Bonnie Hammersley, Deputy County Manager Travis Myren and Clerk to the Board Donna Baker (All other staff members will be identified appropriately below)

Chair Rich called the meeting to order at 7:10 p.m.

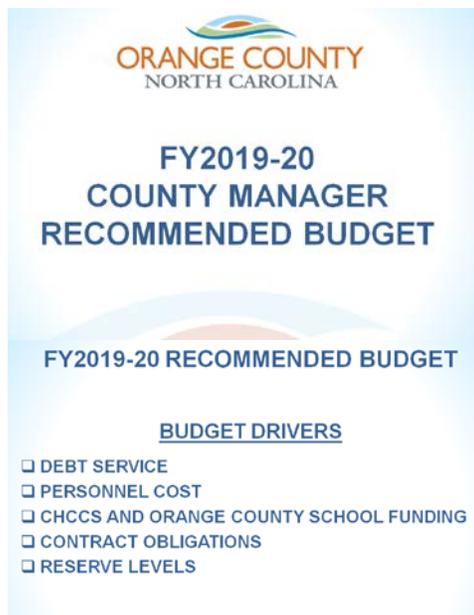
**1. Opening Remarks**

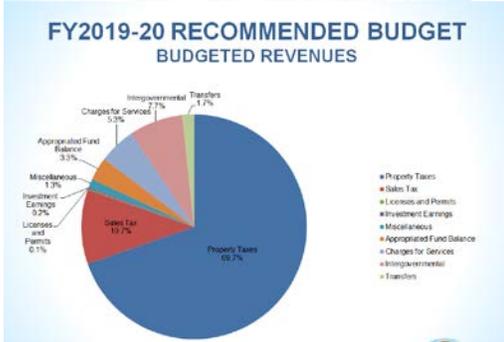
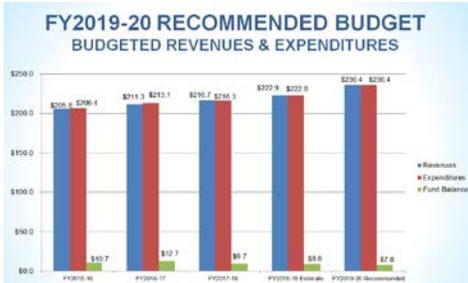
**PUBLIC CHARGE**

Chair Rich acknowledged the public charge.

**2. Presentation of County Manager's Recommended FY 2019-20 Budget**

Bonnie Hammersley made the following PowerPoint presentation:





(1) Includes County debt service.  
 (2) Includes GHCS and OCS current expenses, debt service, short-and long-range capital, health and safety costs.  
 (3) Includes Durham Technical Community College's current and working capital expenses.

### FY2019-20 RECOMMENDED BUDGET ANNUAL DEBT SERVICE

Fiscal Year	Schools	%	County	%	Total
FY2019	\$17,625,421	59%	\$12,322,820	41%	\$29,948,241
FY2020	\$17,770,542	58%	\$12,983,886	42%	\$30,754,429
FY2021	\$18,898,595	56%	\$15,027,079	44%	\$33,925,674
FY2022	\$24,366,544	55%	\$20,044,437	45%	\$44,410,981
FY2023	\$22,728,883	53%	\$20,550,127	47%	\$43,279,010
FY2024	\$22,285,542	53%	\$19,405,097	47%	\$41,690,639
FY2025	\$20,240,743	52%	\$18,527,796	48%	\$38,768,539

Note: Based on Recommended FY 2019-24 Capital Investment Plan

### FY2019-20 RECOMMENDED BUDGET

Tax Rate Increase \$0.0150 to \$0.8654

YEAR	TAX RATE			Total Tax Rate Increase	Status
	Debt Service (Incremental)	Debt Service (Upfront)	Operating		
FY2018-19	0.0127	0.0127		0.0127	Adopted
FY2019-20	0.0060		0.0090	0.0150	Recommend
FY2019-20	0.0000	0.0490	0.0090	0.0580	Option
FY2020-21	0.0194				Projected
FY2021-22	0.0532				Projected
Total	0.0913	0.0617			

\$0.01 on county tax rate = \$1,877,087  
 \$0.0150 on county tax rate = \$2,816,630

## FY2019-20 RECOMMENDED BUDGET

\$0.0150 Tax Rate Increase Impact

Property Value	FY2018-19 Tax Rate (\$0.8504)	FY2019-20 Tax Rate (\$0.8654)	Increase
\$100,000	\$850.40	\$865.40	\$15.00
\$200,000	\$1,700.80	\$1,730.80	\$30.00
\$300,000	\$2,551.20	\$2,596.20	\$45.00
\$400,000	\$3,401.60	\$3,461.60	\$60.00
\$500,000	\$4,252.00	\$4,327.00	\$75.00

## FY2019-20 RECOMMENDED BUDGET

\$0.0580 Tax Rate Increase Impact (Option with Upfront Tax Rate of 0.0490 cents for Debt Service and 0.0090 for Operations in FY2019-20)

Property Value	FY2018-19 Tax Rate (\$0.8504)	FY2019-20 Tax Rate (\$0.9084)	Increase
\$100,000	\$850.40	\$908.40	\$58.00
\$200,000	\$1,700.80	\$1,816.80	\$116.00
\$300,000	\$2,551.20	\$2,725.20	\$174.00
\$400,000	\$3,401.60	\$3,633.60	\$232.00
\$500,000	\$4,252.00	\$4,542.00	\$290.00

## FY2019-20 RECOMMENDED BUDGET EDUCATION

Chapel Hill Carrboro City Schools (CHCCS) Orange County Schools (OCS)			
Average Daily Membership (ADM)			
	CHCCS	OCS	TOTAL
Students (under roof)	12,355	7,388	19,743
Out of District	(250)	(97)	(347)
Charter Students	169	843	1,012
Total	12,274	8,134	20,408
%ADM	60.14%	39.86%	100%

## FY2019-20 RECOMMENDED BUDGET EDUCATION

CHCCS - OPERATIONS	Requested	Recommended	Recommended Increase
Allocation	\$1.28%	60.14%	-0.59%
Current Expense	\$56,260,377	\$52,536,700	\$1,589,420
Charter Students	\$832,350	\$733,460	\$97,885
Health & Safety Contracts	\$2,067,447	\$2,108,796	\$41,349
Total	\$59,190,174	\$55,377,956	\$1,718,654
Per Pupil	\$4,650	\$4,340	\$175

OCS - OPERATIONS	Requested	Recommended	Recommended Increase
Allocation	38.72%	39.86%	0.59%
Current Expense	\$32,353,698	\$31,642,940	\$1,453,010
Charter Students	\$3,741,234	\$3,658,620	\$482,735
Health & Safety Contracts	\$1,490,861	\$1,520,801	\$29,820
Total	\$37,585,913	\$36,822,361	\$1,965,265
Per Pupil	\$4,387	\$4,340	\$175

Note: \$280,000 will also be allocated to Schools for Equity Training

ORANGE COUNTY  
NORTH CAROLINA

## FY2019-20 RECOMMENDED BUDGET EDUCATION

CHCCS - CAPITAL	Requested Increase	Recommended Increase	Recommended Appropriation
Recurring Capital	(\$17,700)	(\$17,700)	\$1,804,200
Long Range Capital	\$24,104	\$24,104	\$2,412,896
Deferred Maintenance Plan	\$1,821,900	\$1,804,200	\$1,804,200
Total	\$1,828,304	\$1,810,604	\$6,021,296

OCS - CAPITAL	Requested Increase	Recommended Increase	Recommended Appropriation
Recurring Capital	\$17,700	\$17,700	\$1,195,800
Long Range Capital	\$54,565	\$54,565	\$1,599,238
Deferred Maintenance Plan	\$1,178,100	\$1,195,800	\$1,195,800
Total	\$1,250,365	\$1,268,065	\$3,990,838

### FY2019-20 RECOMMENDED BUDGET EDUCATION

YEAR	County Appropriation		% of General Fund Revenue
	Per Pupil	\$ Increase	
FY2015-16	\$3,697.50	\$128.50	49.7%
FY2016-17	\$3,868	\$170.50	50.6%
FY2017-18	\$3,991	\$123	49.7%
FY2018-19	\$4,165	\$174	50.1%
FY2019-20	\$4,340	\$175	49.5%

### FY2019-20 RECOMMENDED BUDGET COUNTY APPROPRIATIONS AND SUPPLEMENTAL TAXES FOR EDUCATION (FY2018)

LEA NAME	AMOUNT	PER PUPIL	RANK
Chapel Hill-Carrboro City Schools	\$73,904,748	\$6,038	1
Orange County Schools	\$33,530,554	\$4,584	2
Asheville City Schools	\$19,682,743	\$4,529	3
Dare County Schools	\$21,717,945	\$4,284	4
Durham County Schools	\$132,314,848	\$4,047	5
Chatham County Schools	\$31,266,303	\$3,575	6
Transylvania County Schools	\$11,842,443	\$3,497	7
Watauga County Schools	\$13,156,954	\$2,935	8
Charlotte-Mecklenburg County Schools	\$426,444,699	\$2,907	9
New Hanover County Schools	\$75,141,652	\$2,891	10

Source: Department of Public Instruction (FY2018 data)

### FY2019-20 RECOMMENDED BUDGET EDUCATION

DURHAM TECHNICAL COMMUNITY COLLEGE		
	Requested	Recommended
Current Expense*	\$723,256	\$723,256
Durham Tech Promise**	\$200,000	\$200,000
Capital Outlay	\$100,000	\$75,000

\* Includes a designated College Liaison position for Chapel Hill-Carrboro City Schools and Orange County Schools

\*\* Durham Tech Promise Scholarships funded by Article 46 Sales Tax

### FY2019-20 RECOMMENDED BUDGET FIRE DISTRICTS

FIRE DISTRICT	CURRENT TAX RATE	REQUESTED TAX RATE INCREASE	RECOMMENDED TAX RATE
Cedar Grove	\$0.0810	\$0.00	\$0.0810
Chapel Hill	\$0.1491	\$0.00	\$0.1491
Damascus	\$0.1030	\$0.0050	\$0.1080
Elland	\$0.0678	\$0.00	\$0.0678
Eno	\$0.0968	\$0.00	\$0.0968
Little River	\$0.0592	\$0.00	\$0.0592
New Hope	\$0.0994	\$0.00	\$0.0994
Orange Grove	\$0.0681	\$0.00	\$0.0681
Orange Rural	\$0.0815	\$0.00	\$0.0815
South Orange	\$0.0968	\$0.00	\$0.0968
Southern Triangle	\$0.1030	\$0.0050	\$0.1080
White Cross	\$0.1137	\$0.01	\$0.1237

### FY2019-20 RECOMMENDED BUDGET COUNTY DEPARTMENTS

EMPLOYEE COMPENSATION PACKAGE			
	%	County Cost	Total
Wage Adjustment	2%	\$1,100,000	\$1,100,000
Retirement Increase	.95%	\$475,000	\$475,000
Living Wage <sup>1</sup>	4.9%	\$25,000	\$25,000
<b>Total</b>		<b>\$1,600,000</b>	<b>\$1,600,000</b>

<sup>1</sup> Increase living wage for temporary employees from \$14.25 per hour to \$14.95 per hour on July 1, 2019

**FY2019-20 RECOMMENDED BUDGET**  
**COUNTY DEPARTMENTS**

**FUNCTIONAL LEADERSHIP TEAMS**

- COMMUNITY SERVICES**
  - ✓ Increase Solid Waste Program Fee by \$10 (from \$132 to \$142 per year)
  - ✓ Solid Waste – Enterprise Fund (No General Fund support)
- GENERAL GOVERNMENT**
  - ✓ IT Security Officer - 1.0 FTE, starting 1/1/20
  - ✓ Diversity, Equity, and Inclusion Training – 2<sup>nd</sup> year of 3 year plan (fund reallocation)
- HUMAN SERVICES**
  - ✓ Navigators – 0.25 FTE (fund reallocation)
- PUBLIC SAFETY**
  - ✓ Criminal Justice Resources Attorney – 1.0 FTE, starting 10/1/19
  - ✓ Sheriff Deputies – 5.0 FTE
  - ✓ Community Paramedic

**FY2019-20 RECOMMENDED BUDGET**

BUDGET TIMELINE	DATE
Recommended Budget Presentation	May 2
BUDGET PUBLIC HEARINGS	DATE
Budget and Capital Investment Plan (CIP)	May 14 & May 16
BUDGET WORK SESSION SCHEDULE	DATE
Schools and Outside Agencies	May 23
Fire District, Public Safety, Support Services and General Government	May 30
Human Services and Community Services	June 6
Budget Amendments and Resolution of Intent to Adopt	June 11
BOCC REGULAR MEETING	DATE
FY2019-20 Operating and CIP Budget Adoption	June 18

**FY2019-20 RECOMMENDED BUDGET**  
**BUDGET DOCUMENT AVAILABILITY**

- Clerk to Board of Commissioners
- County Finance & Administrative Services Office
- Orange County Library
- Chapel Hill Public Library
- Carrboro/McDougle Branch Library
- Orange County Website - <http://orangecountync.gov>

**FY2019-20 RECOMMENDED BUDGET**  
**MISSION STATEMENT**

Orange County exists to provide governmental services requested by our Residents or mandated by the State of North Carolina.

To provide these quality services efficiently, we must:

- Serve the Residents of Orange County – Our Residents Come First;
- Depend on the energy, skills, and dedication of all our employees and volunteers;
- Treat all our Residents and Employees with fairness, respect, and understanding.

Orange County Residents Come First

Commissioner Price referred to the \$250,000 allocated for the two school districts, and asked if there is someone responsible for overseeing these funds.

Bonnie Hammersley said the two superintendents will collaborate to determine which staff will attend the training, and the funds will not be divided by ADM.

Chair Rich referred to the Human Services section of the presentation, and asked if the role of Navigator could be described.

Bonnie Hammersley said the Navigator positions are currently with the Family Success Alliance (FSA), and provide services when looking at the dislocation of mobile home residents; working within the zones of the FSA, etc. She said these have always been contracted positions, but will be County employees moving forward.

A motion was made by Commissioner Greene, seconded by Commissioner Dorosin to open the public hearing.

VOTE: UNANIMOUS

### 3. Public Comment

Dewey Williams said he is the pastor of Mt. Bright Baptist Church, and he is representing Orange County Justice United this evening. He said there are issues that are a blatant affront to justice, and he is certain the Board of County Commissioners (BOCC) desires to see injustices irradiated. He said the specific injustice that he would like to address is staffing in Orange County Schools (OCS), with the number of black teachers at a 10 year time low of 7%, and the problem is getting worse. He said 23% of students are Hispanic, but there are very few Spanish speaking front office staff. He requested that the Board of County Commissioners grant all equity initiative funding for OCS. He said he assumed the Board read the Indy article, which represents a deeper problem at the OCS. He said if this issue is left to fester this will cause uproar of more voices of discontent.

Ashley Nissler said she is also here representing Justice United, as well as her own child. She said the improvement of racial equity training in OCS schools is critical, and she also supports the Manager's recommended per pupil increase, with the understanding that the OCB board of education will fully fund the initiatives it has identified to address issues of racial equity.

Mary Winne Sherwood said she represents the Boys and Girls Club of Orange County and Durham, which is a premier standard afterschool program serving kids who are lost. She said there are three clubs in Chapel Hill, and soon there will be a stand-alone club. She said the Boys and Girls Club is requesting increased funding for their clubs in Chapel Hill.

Robert Dowling said he is with Community Home Trust (CHT), and thanked the Board of County Commissioners for its continued support of affordable housing. He said he is most grateful. He said the CHT has sold 17 homes this past year, with 3 being new to the CHT inventory. He said CHT home ownership inventory stands at 260 homes, with an additional 59 rentals. He said in 2019-2020, CHT hopes to add 9 more homes, with 7 being in the Chandler Woods development off Homestead Road, and 2 more in Northside neighborhood. He said CHT acquired the landings at Winmore in 2018, and is working hard to turn this property around to provide 58 affordable rental units. He said the average annual income at the Landings is \$15,000. He hopes this property will be fully stable by the start of the next fiscal year. He said CHT is serving 5 families that are at risk for homelessness. He said the CHT is busy, and serving much wider spectrum of residents. He said CHT is requesting a funding increase of \$5,400, which the Manager has included in her proposed budget.

Elvira Mebane said she is the President of United Voices of Efland-Cheeks, and she thanked the County staff and Board of County Commissioners for its continued support. She said United Voices is holding the line this year on its budget. She thanked the Manager for her recommended budget for the OCS, and asked for continued support for the OCS administration.

Sherry Appel said she is opposed to any tax increase, due to political and economic uncertainties. She expressed support for the living wage increase.

A motion was made by Commissioner Dorosin, seconded by Commissioner Marcoplos to close the public hearing.

VOTE: UNANIMOUS

#### **4. Adjournment**

A motion was made by Commissioner Dorosin, seconded by Commissioner Marcoplos to adjourn the meeting at 7:41 p.m.

VOTE: UNANIMOUS

Penny Rich, Chair

Donna Baker  
Clerk to the Board